

**City of Alabaster, Alabama**  
Annual Comprehensive Financial Report  
For the Fiscal Year Ended September 30, 2024

Published by  
Finance Department

**City of Alabaster, Alabama**  
**Annual Comprehensive Financial Report**  
**For the Fiscal Year Ended September 30, 2024**

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February 28, 2025

The City Council and  
The Citizens of  
The City of Alabaster  
Alabaster, Alabama

The Annual Comprehensive Financial Report (ACFR) of The City of Alabaster (the City), for the fiscal year ended September 30, 2024, is hereby submitted. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City's management. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operation of the various funds of the government and its component units. All disclosures necessary to enable the reader to gain an understanding of the government's financial activities have been included.

As required by state law, an annual audit of the City's financial statements is conducted in accordance with established standards. Truitt, Tingle, Paramore, & Argent, Certified Public Accountants, has issued an unmodified opinion on the City's financial statements for the year ended September 30, 2024. The independent auditors' report is located at the front of the financial section of this report.

Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter is designed to complement the MD&A and should be read in conjunction with it. The MD&A can be found immediately following the Independent Auditors' Report located in the Financial Section of this report.

### **Profile of the Government**

The City of Alabaster, Alabama was incorporated in 1953 and is the largest city located entirely within Shelby County. It serves a population of approximately 34,107 and occupies 20.6 square miles. The City is governed by a Mayor-Council form of government. The Mayor is elected at-large to serve a four-year term. Each of the seven city councilors are elected from seven single member wards for terms of four years. The Council is presided over by a president who is chosen by the council members and is also a voting member of the Council.

The Mayor is the chief executive officer of the City. The Mayor appoints, disciplines, and removes the heads of the City's various departments. These department heads are responsible for the operations of their respective departments.

The City provides a full range of services including general administration, police, fire protection, building inspections, licenses and permits, refuse collection, construction and maintenance of highways, streets, and related infrastructure, recreation and leisure activities, and cultural enrichment. The City evaluated various other entities within the vicinity of the City, which could possibly be subject to inclusion in the financial statements under criteria established to define the reporting entity and its component units. In the Financial Section, Notes to the Financial Statements, Note 1 discusses the reporting entity as well as the City's component units and why they are included in the City's financial reporting.



The annual budget serves as the City's guide for financial planning and control. The Mayor submits a budget to City Council and the budget is legally adopted by resolution prior to October 1 of each year. Budgetary control is maintained at the department level. Departmental capital purchases and new personnel positions included in the budget are subject to further justification and approval by Council prior to beginning the requisition or hiring process. Budgets for all funds lapse at the end of each fiscal year.

In March of 2021 Governor Kay Ivey signed into law Act 2021-157 which will move municipal elections off of the year of presidential elections. As part of the bill, the current elected officials will now serve until November of 2025 instead of November 2024, giving each elected official elected in the 2020 municipal elections an extra year to serve.

### **Local Economy**

Over the years, Alabaster has become a major retail trade area and major medical hub for Shelby County and the City of Alabaster has benefited from diversification in its economy. Alabaster enjoys a strong sense of community ownership and responsibility among City officials and local citizens, resulting in active community participation and involvement in all current City projects and issues.

Alabaster and other cities within Shelby County enjoy lower than average unemployment due to many stable service, health, and manufacturing employers in the area. At fiscal yearend, per the Alabama Department of Labor, the unemployment rate for Shelby County was 2.3% while the average unemployment rate for the entire state was 3.0.%.

On occasion, the City will offer tax abatements to incentivize development and economic growth within the City. Currently the City has 4 property tax abatements and 3 sales and use tax abatements with various developers. See Note 13 of the financial statements for details regarding abatements and the amount of taxes abated for each project. Although the City has no formalized policies governing tax abatements, tax abatements are generally only offered to developments that bring new types of businesses to the area, that bring businesses to the area that citizens have requested, or to encourage significant expansion of business within the City.

The general fund accounts for day-to-day activity for the City and includes all activity not assigned to special purpose funds. The three major sources of revenue for the general fund are sales and use tax, property tax, and business licenses. Sales and use tax revenues are generated primarily by retail sales and have increased by 10.6% over the past year. Property taxes are based on the assessed value of property within the City and increased 11.1% over the past year. Business licenses are generally based on the gross receipts of businesses within the City and have remained consistent compared with the prior year.

During the past year, general fund expenditures for public safety have increased 12.6% and general fund expenditures for public ways and facilities have increased 24.9%. The City remains committed to providing the necessary services to citizens in the most efficient and cost-effective manner available. The City had \$29.8 million in capital improvement expenditures paid out of the governmental funds. Payments to the Alabaster Board of Education represent 15.3% of all general fund expenditures for the current fiscal year. The City remits 1% of all City imposed sales and use tax collected by the City to the Alabaster Board of Education to help maintain an elite school system within the community.

### **Relevant Financial Policies**

The City of Alabaster strives to maintain an up-to-date set of comprehensive financial policies. New Governmental Accounting Standards Board (GASB) pronouncements are closely analyzed to determine any impact to the City's financial reporting requirements and proactive steps are taken to ensure implementation guidelines are followed and deadlines are met.



The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits and that the valuation of the costs and benefits requires estimates and judgments by management. We believe that the City's internal controls over financial reporting adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions. Management will continue to implement policies and procedures that improve and strengthen internal controls.

### **Long-Term Planning and Major Initiatives**

Unrestricted fund balance (the total of committed and unassigned component of fund balance) in the General Fund as of year end was \$12,962,137, representing 29.8% of total General Fund expenditures for the current fiscal year. The Mayor, City Council, City Administrator, and Department Heads continue to strive to adhere to the City's goals in planning for continued growth and maintaining quality of life and the highest level of governmental services to all residents of the City. The City plans to accomplish these goals through continued infrastructure improvements, fostering economic development, and providing excellent government services with maximum efficiency and fiscal responsibility.

### **Awards**

Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Alabaster, Alabama for its annual comprehensive financial report for the fiscal year ended September 30, 2023. This was the seventh consecutive year that the government has achieved this prestigious award. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

### **Acknowledgements**

The preparation of the annual comprehensive financial report could not be accomplished without the dedicated services of the Finance Department staff as well as all City Departments who practice fiscal responsibility and assist in collecting and recording financial data in an accurate and timely manner. We would like to express our appreciation to all City staff who assisted and contributed to the preparation of this report.

The Commitment to maintaining the highest standards of accountability in financial reporting speaks to the leadership and dedication of the Mayor and City Council. Their support to financial integrity has been instrumental in the preparation of this report.

Respectfully submitted,

*John Haggard*

John Haggard, CPA, CGFM  
Finance Director / Treasurer



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

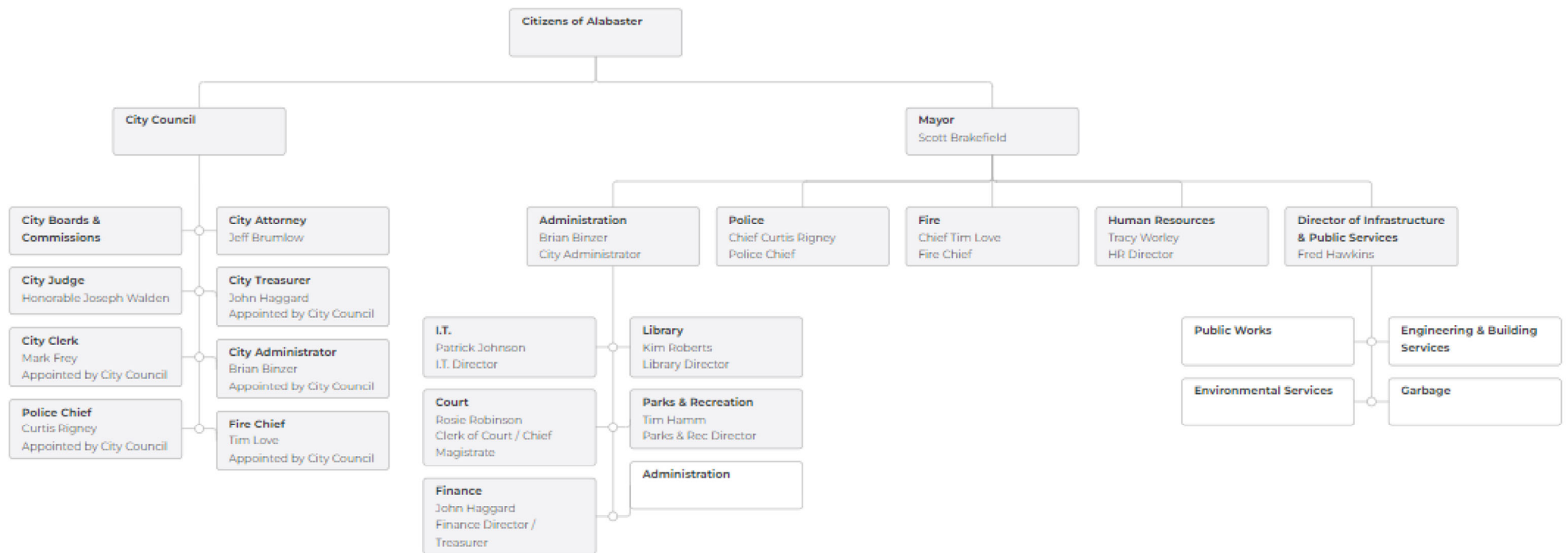
**City of Alabaster  
Alabama**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

September 30, 2023

*Christopher P. Morill*

Executive Director/CEO





**City of Alabaster, Alabama  
Elected and Appointed Officials  
September 30, 2024**

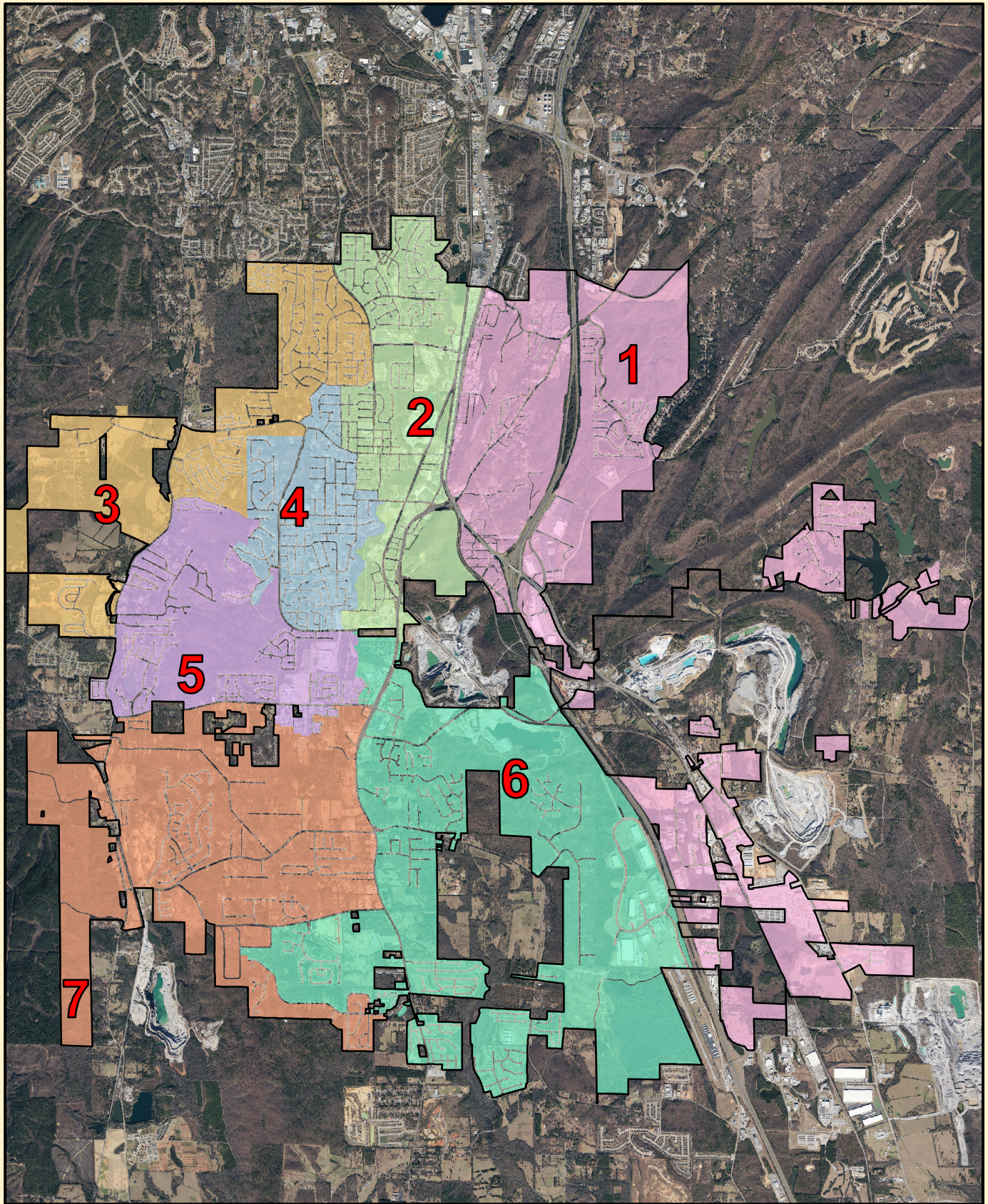
**Elected Officials**

Mayor	Scott Brakefield
City Council - Ward 1, Council President	Sophie Martin
City Council - Ward 2	Rick Ellis
City Council - Ward 3	Stacy Rakestraw
City Council - Ward 4, President Pro-Temp	Greg Farrell
City Council - Ward 5	Jamie Cole
City Council - Ward 6	Zach Zahariadis
City Council - Ward 7	Kerri Pate

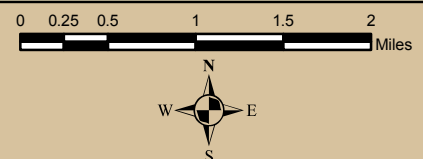
**Appointed Officials**

City Administrator	Brian Binzer
City Clerk	J. Mark Frey
Chief of Police	Curtis Rigney
Fire Chief	Tim Love
Treasurer	John Haggard





## Ward Map







## INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and  
Members of the City Council  
The City of Alabaster, Alabama

### Report on the Audit of the Financial Statements

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Alabaster, (the City), as of and for the year ended September 30, 2024 and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, discretely presented component unit, each major fund, and the aggregate remaining fund information of the City as of September 30, 2024 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedule, schedule of changes in the net pension liability, schedule of employer contributions and the schedule of changes in net OPEB liability information on pages 14-24 and 67-73 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying combining nonmajor fund financial statements and budgetary comparison information for capital projects, debt service, American Rescue Plan Act, special revenue, and proprietary funds are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements and budgetary comparison information for capital projects, debt service, American Rescue Plan Act, special revenue, and proprietary funds are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

***Fruitt Tingle Paramore & Argent, LLC***

Birmingham, Alabama

**February 28, 2025**

**City of Alabaster, Alabama**  
Management's Discussion and Analysis  
September 30, 2024

As management of the City of Alabaster, Alabama, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City of Alabaster for the fiscal year ended September 30, 2024. We encourage users to read the information presented here in conjunction with the City's financial statements, which follow this section.

**FINANCIAL HIGHLIGHTS**

**Financial Highlights**

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of fiscal year 2024 by \$88.2 million.
- The Statement of Activities shows the Primary Government received taxes and other revenue of \$69.0 million and had expenses of \$64.7 million.
- The City's governmental funds reported a combined ending fund balance of \$15.3 million. This is \$21.0 million less than last fiscal year due to expenditures related to capital outlay.
- The City retired \$5.0 million of outstanding debt principal through scheduled debt service payments.
- The General Fund gave the Alabaster Board of Education \$6.9 million which represents the education portion of the sales tax collected.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to private-sector business. The government-wide statements provide short and long-term information about the City's financial status as a whole.

The statement of net position presents information on all the City's assets, liabilities and deferred inflows/outflows, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenue and expenses reported in this statement for some items will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused annual leave).

**City of Alabaster, Alabama**  
Management's Discussion and Analysis  
September 30, 2024

**Government-wide Financial Statements (continued)**

Both government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover a significant portion of their costs through user fees or charges (business-type activities). The governmental activities of the City include general government, public protection, public ways and facilities, and intergovernmental functions. The intergovernmental functions of the City are those activities whereby the City provides financial resources to other governmental entities.

The business-type activities of the City include the sanitary sewer and sanitation operations. Both activities are collectively referred to in the financial statements as those of the primary government.

The government-wide financial statements can be found on pages 25 through 27 of this report.

**Fund Financial Statements**

A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All funds of the City can be divided into two categories: governmental funds and proprietary funds.

**Governmental Funds**

Governmental funds are used to account for those functions reported as governmental activities in the government-wide financial statements. Most of the City's basic services are accounted for in governmental funds. These funds focus on how assets can readily be converted into cash and what monies are left at year-end that will be available for spending in the next year. Governmental funds are reported using an accounting method called modified accrual accounting which provides a short-term spending focus. As a result, the governmental fund financial statements give the reader a detailed short-term view that helps him or her determine if there are more or less financial resources available to finance the City's programs. The relationship between government activities (reported in the Statement of Net position and the Statement of Activities) and governmental funds is described in a reconciliation that is a part of the fund financial statements.

The City maintains eleven individual governmental funds:

- The General Fund, the Capital Projects Fund, and the Debt Service Fund are considered major funds, and information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for these funds.
- The eight other governmental funds are considered nonmajor governmental funds and they are combined into a single, aggregated presentation in the basic financial statements. Individual fund data for each of these funds is provided in the form of combining statements found on pages 75 and 76 of this report.

**City of Alabaster, Alabama**  
Management's Discussion and Analysis  
September 30, 2024

The basic governmental fund financial statements can be found on pages 28 through 30 of this report.

**Proprietary Funds**

The City maintains one type of proprietary fund. Enterprise Funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its sanitary sewer and sanitation activities.

Proprietary funds provide the same type of information as the government-wide financial statements, but in more detail. The basic proprietary fund financial statements provide information as follows:

- The Sewer Fund and the Garbage Fund are considered major proprietary funds of the City, and information is presented separately in the proprietary funds statement of net position and in the proprietary funds statement of revenues, expenses, and changes in net position for these funds.

The basic proprietary fund financial statements can be found on pages 32 through 35 of this report.

**Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements are on pages 36 through 65 of this report.

**Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information. The City of Alabaster adopts an annual budget for its General Fund. A budgetary comparison schedule has been provided for the General Fund to demonstrate compliance with this budget. Required supplementary information can be found on pages 67 through 73 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information. Combining fund statements can be found on pages 75 through 76 of this report.

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net position may serve as a useful indicator of a government's financial position. Overall, the City's assets and deferred outflows of resources exceed liabilities by \$88.2 million at the close of the recent fiscal year. Of this figure, \$88.1 million represents the City's total investment in capital assets (i.e. land, buildings, improvements, infrastructure and other), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; therefore, these assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.



**City of Alabaster, Alabama**  
Management's Discussion and Analysis  
September 30, 2024

**GOVERNMENT-WIDE FINANCIAL ANALYSIS (continued)**

An additional portion of the City's net position, \$2.4 million, represents resources that are subject to restrictions as to how they may be used. These are restrictions that are being imposed by legal requirements other than those imposed by the City Council (i.e. state or federal law). Deferred outflows of resources are a consumption of net assets by the government that is applicable to a future reporting period. Deferred inflows of resources are an acquisition of net assets by the government that is applicable to a future reporting period. The deferred outflows and deferred inflows reflected on the City's financials are primarily related to the pension and other post-employment benefit (OPEB) obligations of the City. For more information on the City's pension and OPEB programs, see Note 8 in the notes to the financial statements.

The following table reflects the condensed Statement of Net Position:

City of Alabaster Statement of Net Position (in thousands)						
	Governmental Activities		Business - type Activities		Totals	
	For the Year Ended September 30,		For the Year Ended September 30,		For the Year Ended September 30,	
	2024	2023	2024	2023	2024	2023
Current and other assets	\$ 23,842	\$ 46,518	\$ 21,276	\$ 27,291	\$ 45,118	\$ 73,809
Capital Assets	125,553	101,089	45,738	38,887	171,291	139,976
Total assets	149,395	147,607	67,014	66,178	216,409	213,785
Deferred outflows of resources	16,324	20,116	1,304	1,768	17,628	21,884
Long-term liabilities	97,230	102,042	24,004	25,717	121,234	127,759
Other liabilities	11,333	13,271	4,201	2,782	15,534	16,053
Total liabilities	108,563	115,313	28,205	28,499	136,768	143,812
Deferred inflows of resources	8,583	7,617	479	313	9,062	7,930
<b>Net position</b>						
Net investment in capital assets	60,870	32,432	27,186	28,539	88,056	60,971
Restricted	2,328	18,276	74	82	2,402	18,358
Unrestricted	(14,625)	(5,915)	12,374	10,513	(2,251)	4,598
Total net position	\$ 48,573	\$ 44,793	\$ 39,634	\$ 39,134	\$ 88,207	\$ 83,927

For more detailed information, see the Statement of Net Position on page 25 and 26.

**City of Alabaster, Alabama**  
Management's Discussion and Analysis  
September 30, 2024

**GOVERNMENT-WIDE FINANCIAL ANALYSIS (continued)**

The following table reflects the revenue and expenses of the total primary government:

	City of Alabaster Statement of Activities (in thousands)					
	Governmental Activities		Business - type Activities		Totals	
	For the Year Ended September 30,		For the Year Ended September 30,		For the Year Ended September 30,	
	2024	2023	2024	2023	2024	2023
<b>REVENUES</b>						
Program Revenues						
Fees, fines, and charges for services	\$ 7,218	\$ 6,666	\$ 12,093	\$ 10,088	\$ 19,311	\$ 16,754
Operating grants and contributions	679	588	-	-	679	588
Capital grants and contributions	317	1,389	-	-	317	1,389
General Revenues						
Sales taxes	36,993	33,431	-	-	36,993	33,431
Property taxes	5,900	5,307	-	-	5,900	5,307
Other taxes	1,796	1,952	-	-	1,796	1,952
Interest income	829	1,061	859	567	1,688	1,628
Other income (loss)	2,331	2,646	4	(47)	2,335	2,599
Total Revenues	56,063	53,040	12,956	10,608	69,019	63,648
<b>EXPENSES</b>						
General government	7,987	7,166	-	-	7,987	7,166
Public protection	24,361	21,271	-	-	24,361	21,271
Public ways and facilities	11,931	7,750	-	-	11,931	7,750
Interest and fiscal agent fees	6,875	7,062	-	-	6,875	7,062
Alabaster City Schools	1,806	1,892	-	-	1,806	1,892
Sewer Fund	-	-	9,161	7,126	9,161	7,126
Garbage Fund	-	-	2,618	2,181	2,618	2,181
Total Expenses	52,960	45,141	11,779	9,307	64,739	54,448
Excess (deficiency) before transfers & capital contributions	3,103	7,899	1,177	1,301	4,280	9,200
Transfers	677	227	(677)	(227)	-	-
Change in net position	3,780	8,126	500	1,074	4,280	9,200
Beginning net position	44,793	36,667	39,134	38,060	83,927	74,727
Ending net position	\$ 48,573	\$ 44,793	\$ 39,634	\$ 39,134	\$ 88,207	\$ 83,927

For more detailed information, see the Statement of Activities on page 27.

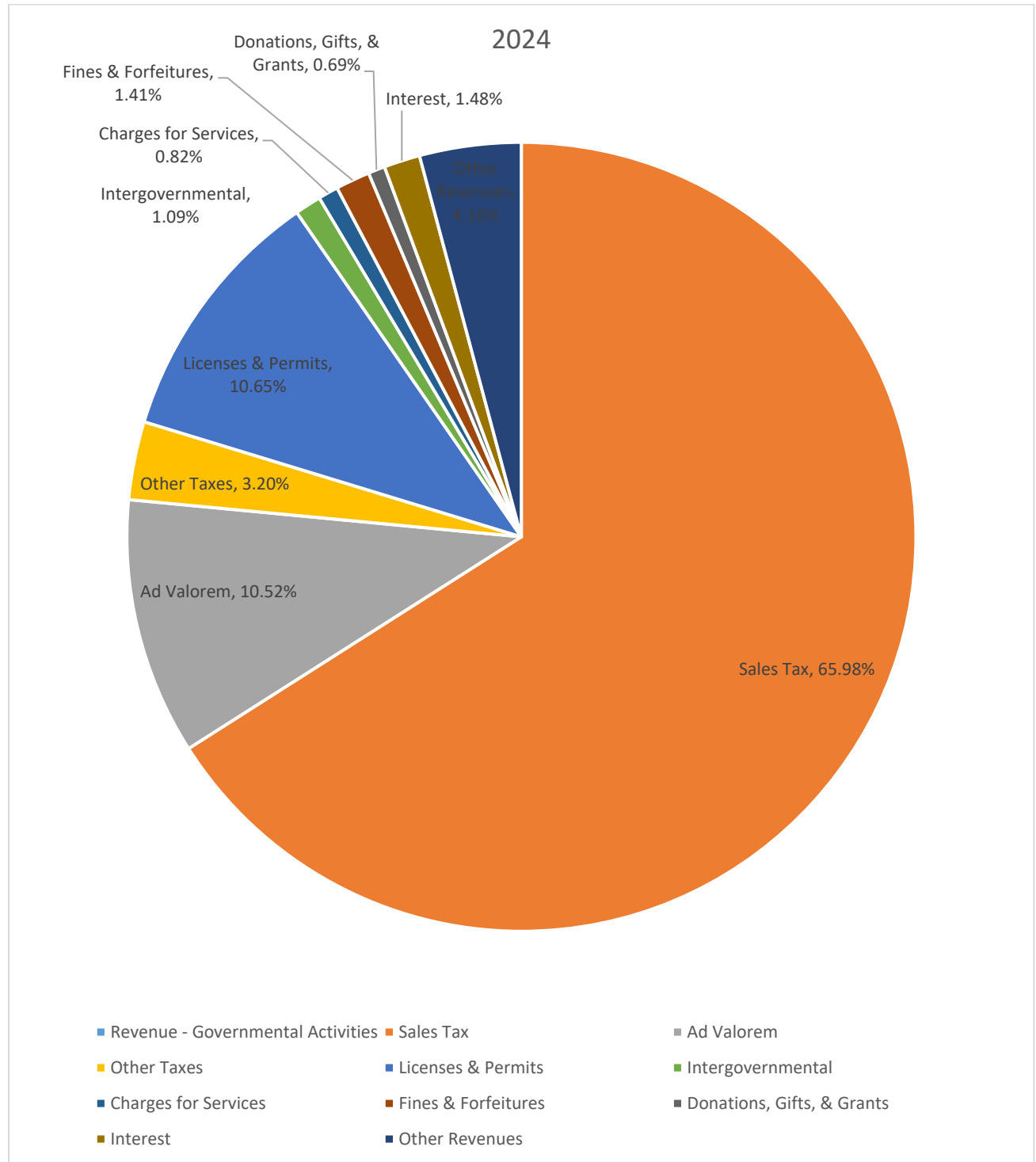
**Governmental Activities**

The City's governmental activities rely heavily on property taxes and sales taxes to support governmental operations. Property taxes provided 10.5% and sales taxes provided 66.0% of the City's total governmental revenues. Sales tax revenue increased by 10.7% from 2023. It should be noted that program revenues covered 15.5% of governmental operating expenses and the government's taxpayers and the City's other general revenues covered 84.5% of the governmental activities. As a result, the general economy and the local businesses have a major impact on the City's revenue streams.

**City of Alabaster, Alabama**  
Management's Discussion and Analysis  
September 30, 2024

**GOVERNMENT-WIDE FINANCIAL ANALYSIS (continued)**

**Revenue - Governmental Activities**

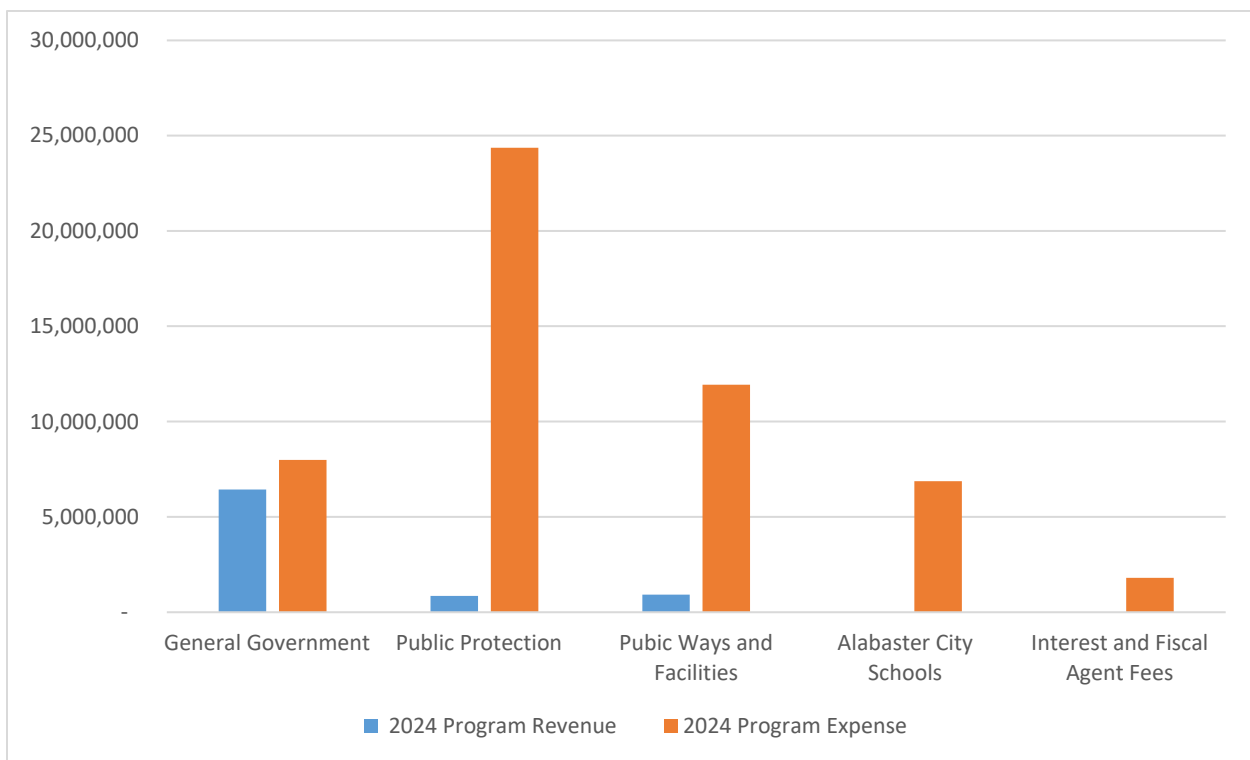


**City of Alabaster, Alabama**  
Management's Discussion and Analysis  
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**GOVERNMENT-WIDE FINANCIAL ANALYSIS (continued)**

The most significant governmental expense for the City is providing public protection services such as fire and police protection. This comprised 46.0% of the total governmental expenses. Public protection expenses increased by \$3.1 million, or 14.5%, from 2023. The second largest cost incurred by the City for governmental activities is public ways and facilities, which is 22.5% of total governmental expenses. General government expenses increased by \$821 thousand, or 11.5%, from 2023. The total cost of all government activities increased by \$7.8 million, while total revenues increased by \$3.0 million.

**Program Revenue and Expenses - Governmental Activities**

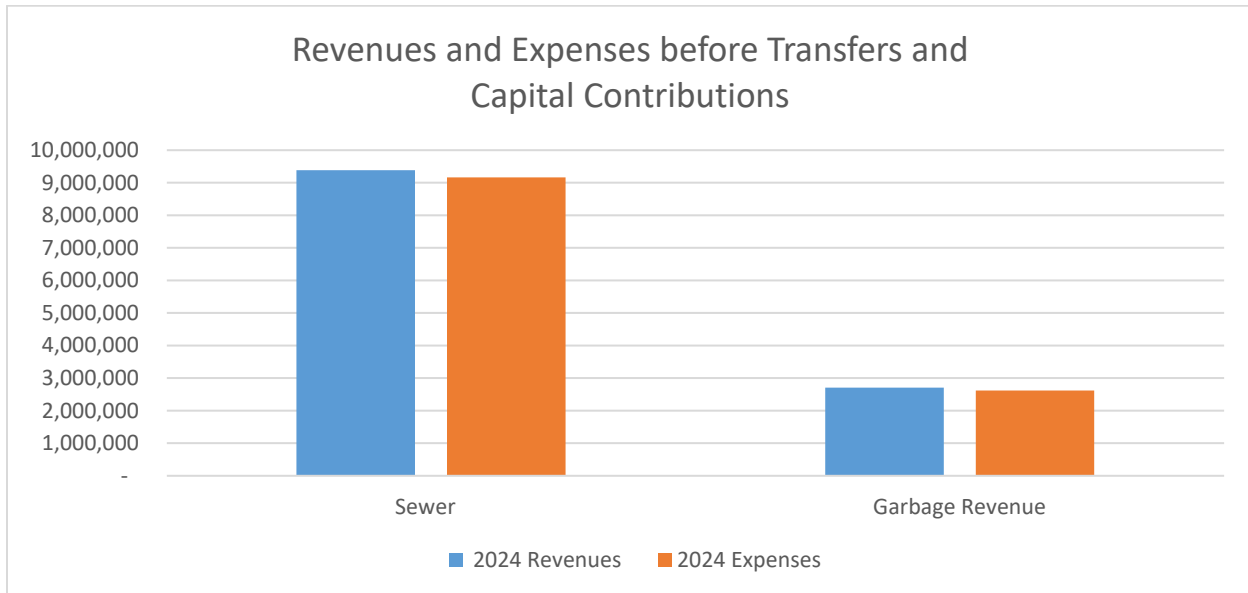


**Business-Type Activities**

The cost of all proprietary (business-type) activities was \$11.8 million, which is a \$2.5 million, or 26.6% increase from 2023. This increase was primarily due to capital investments made to both the sewer and garbage systems coupled with inflationary pressures on the cost of operating supplies.

**City of Alabaster, Alabama**  
Management's Discussion and Analysis  
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**GOVERNMENT-WIDE FINANCIAL ANALYSIS (continued)**



The amount paid by users of the sewer and garbage services was \$12.1 million which was a 19.9% increase from the prior year. This increase is the result of a yearly rate adjustment tied to the year-over-year change in the consumer price index coupled with the addition of new customers to the system. Within the total business-type activities of the City, these activities reported change in net position of \$500 thousand, which is an decrease of 53.4% from 2023. The overall 2024 increase in net position is primarily attributable to revenue increases larger than expense increases. The City's business-type activities are currently preparing for major capital investments within the next 3 to 5 years.

**FINANCIAL ANALYSIS OF GOVERNMENTAL FUNDS**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds**

The combined fund balance of the City's governmental funds decreased \$21.0 million in 2024. This decrease was primarily due to \$29.8 million in capital outlay expenditures. The total combined fund balance of the City's governmental funds as of September 30, 2024, was \$15.3 million. Of this amount, \$8.7 million consisted of unassigned fund balance. Nonspendable fund balance was \$142 thousand and fund balance that is committed, generally specified in council ordinances, totaled \$3.4 million. The remainder of the total fund balance totaled \$3.0 million, which was reserved to indicate that it is not available for new spending because it has already been committed to pay debt service and other purposes or must be spent for specific purposes in the future as required by legal constraints.

Total revenues were \$55.9 million, an increase of 7.7% from 2023. Sales tax revenue increased by \$3.6 million or 10.7%.

**City of Alabaster, Alabama**  
Management's Discussion and Analysis  
September 30, 2024

**FINANCIAL ANALYSIS OF GOVERNMENTAL FUNDS (continued)**

Looking at each major governmental fund individually, the fund balance for the General Fund at September 30, 2024 was \$13.3 million, an increase of \$37 thousand from the prior year. This increase in fund balance was primarily attributable to a \$3.6 million increase in sales tax revenues offset by net transfers to other governmental funds. The fund deficit at September 30, 2024 for the Capital Projects Fund was \$850 thousand, an decrease of \$20.7 million. The decrease was primarily attributable to capital outlay expenditures. The fund balance for the Debt Service Fund at September 30, 2024 was \$1.8 million, an \$153 thousand decrease. The decrease is attributable to transfers to the Debt Service Fund from the General Fund for the purpose of funding debt service payments not yet due at year-end. The fund balance for the Public Building Authority was \$583 thousand, a \$8 thousand increase.

**Proprietary Funds**

The focus of the City's proprietary funds (enterprise) is to provide the same type of information as found in the government-wide financial statements, but in greater detail.

Net position of the Sewer Fund and Garbage Fund were \$34.3 million and \$5.3 million, respectively. The total growth/(decrease) in net position for the Sewer Fund and Garbage Fund was \$604 thousand and (\$103) thousand respectively. The increase in net position for the Sewer Fund was primarily attributable to revenues exceeding expenses in the current year. The decrease in net position for the Garbage Fund was primarily attributable to a \$362 thousand increase in expenses. Other factors concerning the finances of these funds have already been addressed in the discussion of the City of Alabaster's business-type activities.

**GOVERNMENTAL FUNDS BUDGETARY HIGHLIGHTS**

Budget to actual statements and schedules are provided in the financial statements for the general fund on page 67. Columns are provided for both the original adopted budget as well as the final budget. These budgets are followed by columns for actual revenues and expenditures and for variances between the final budget and actual revenues and expenditures.

As of September 30, 2024, actual revenues for the General Fund exceeded the final budgeted amounts by \$36 thousand or 0.1%. The primary reasons for this variance was that the majority of revenues exceeded budgeted amounts with the exception of sales and other taxes.

As of September 30, 2024, actual expenditures for the General Fund were less than the final budgeted amounts by \$103 thousand or 0.2%. The primary reasons for this variance was due to small favorable variances spread across the different departments in the City. 19.5% of all the City imposed sales and use tax proceeds are given by the City to the Alabaster Board of Education. The City budgeted for 19.6% of sales and use tax to be given to the City of Alabaster Board of Education in the current fiscal year.

**City of Alabaster, Alabama**  
Management's Discussion and Analysis  
September 30, 2024

**CAPITAL ASSET AND DEBT ADMINISTRATION**

**Capital Assets**

The City's capital assets for governmental and business-type activities as of September 30, 2024, totaled \$171.3 million (net of accumulated depreciation). This investment in capital assets includes land, buildings, land improvements, machinery and equipment, infrastructure, sewer plant and equipment. For further information on capital assets (see Note 4) in the notes to the financial statements.

Major purchases including construction in progress for 2024 consisted of \$22.5 million to construct new and improve existing recreation facilities, \$2.8 million of road improvements, \$1.3 million for new garbage trucks and \$7.5 million of sewer system improvements.

City of Alabaster Capital Assets (in thousands)							
	Governmental Activities		Business - type Activities		Totals		
	For the Year Ended		For the Year Ended		For the Year Ended		
	September 30,		September 30,		September 30,		
	2024	2023	2024	2023	2024	2023	
Buildings and improvements	\$ 43,739	\$ 42,817	\$ 2,309	\$ 2,309	\$ 46,048	\$ 45,126	
Equipment	5,600	4,672	24,747	24,601	30,347	29,273	
Infrastructure	68,833	41,204	31,703	29,988	100,536	71,192	
Vehicles	10,842	10,486	5,104	3,977	15,946	14,463	
Land and improvements	20,866	20,230	1,330	1,330	22,196	21,560	
Construction in progress	7,673	9,428	7,639	1,879	15,312	11,307	
	157,553	128,837	72,832	64,084	230,385	192,921	
Accumulated Depreciation	(32,000)	(27,748)	(27,094)	(25,197)	(59,094)	(52,945)	
Total	\$ 125,553	\$ 101,089	\$ 45,738	\$ 38,887	\$ 171,291	\$ 139,976	

**Long-Term Debt**

General obligation warrants are secured by the full faith and credit of the City and payable from the proceeds of various taxes. The City continues to maintain a high bond rating from Moody's Investors Service (Aa3) and Standard & Poor's (AA). Refer to Note 6 to the financial statements for additional information on long-term debt. As of September 30, 2024, the governmental activities had outstanding warrants totaling \$64.6 million and business-type activities had outstanding warrants totaling \$23.4 million.

**City of Alabaster, Alabama**  
**Management's Discussion and Analysis**  
**September 30, 2024**

**CAPITAL ASSET AND DEBT ADMINISTRATION**

The City's total debt decreased by \$5.9 million during the current fiscal year. This decrease was due to making scheduled payments on debt service and issuing no new debt in 2024.

City of Alabaster Long-Term Debt (in thousands)							
	Governmental Activities		Business - type Activities		Totals		
	For the Year Ended September 30,		For the Year Ended September 30,		For the Year Ended September 30,		
	2024	2023	2024	2023	2024	2023	
General obligation warrants	\$ 48,836	\$ 52,629	\$ 23,409	\$ 25,086	\$ 72,245	\$ 77,715	
Lease revenue bonds	15,737	16,118	-	-	15,737	16,118	
Total	\$ 64,573	\$ 68,747	\$ 23,409	\$ 25,086	\$ 87,982	\$ 93,833	

**ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

For the fiscal year ending September 30, 2024, the City of Alabaster has continued to show above average performance in comparison to national and state benchmarks. The increase of online retailing through the State of Alabama's Simplified Sellers Use Tax (SSUT) remains a challenge due to a lower tax rate charged through this program than locally, low unemployment, expansion of local businesses, and continued growth in population has been able to offset any online retailing challenges in the current environment. When compared to benchmarks such as overall unemployment, tax growth, and home sales, Alabaster continues its' positive trend from the last decade. The City continues its' emphasis on retail, healthcare, industrial and residential sectors of the economy through responsible planning and the strategic use of incentive programs.

The City continues to contribute to the Alabaster Board of Education to create an excellent school system that will attract both new residents and economic development. The City continues to place emphasis on encouraging economic development within the City to help fund improvements and government services as well as provide increased quality of life for all residents.

**CONTACTING THE CITY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide a general overview of the City's finances and to demonstrate accountability for the money it receives from taxpayers, customers, and creditors. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to City of Alabaster Finance Department, 1953 Municipal Way, Alabaster, Alabama 35007, by calling (205) 378-5721, or by sending an email to [jhaggard@cityofalabaster.com](mailto:jhaggard@cityofalabaster.com).



**City of Alabaster, Alabama**

Statement of Net Position

September 30, 2024

	Primary Government			Component Unit
	Governmental	Business-type		Commercial
	Activities	activities	Total	Development
				Authority
<b>Assets</b>				
Current assets				
Cash and cash equivalents	\$ 8,006,220	\$ 4,614,155	\$ 12,620,375	\$ -
Certificates of deposit	3,360,397	8,278,009	11,638,406	-
Receivables, net	8,886,282	2,151,425	11,037,707	-
Due from other funds	270,019	-	270,019	-
Prepaid items	142,369	18,698	161,067	-
Parts and supplies	-	1,230,269	1,230,269	-
Restricted assets				
Cash and cash equivalents	2,728,560	4,983,402	7,711,962	-
Certificates of deposit	438,300	-	438,300	3,123
Other receivables	10,015	-	10,015	-
Total current assets	23,842,162	21,275,958	45,118,120	3,123
Noncurrent assets				
Nondepreciable capital assets	28,538,758	8,969,279	37,508,037	-
Depreciable capital assets, net	97,013,818	36,768,222	133,782,040	-
	125,552,576	45,737,501	171,290,077	-
Total assets	149,394,738	67,013,459	216,408,197	3,123
<b>Deferred outflows of resources</b>				
Pension	7,389,718	762,751	8,152,469	-
Other post employment benefits	8,740,820	355,474	9,096,294	-
Deferred charge on refunding	193,258	186,112	379,370	-
Total deferred outflows of resources	16,323,796	1,304,337	17,628,133	-
<b>Liabilities</b>				
Accounts payable	1,089,753	1,478,372	2,568,125	-
Accrued payroll and benefits	585,494	88,026	673,520	-
Accrued interest payable	670,271	237,650	907,921	-
Due to other governments	1,092,559	-	1,092,559	-
Due to other funds	-	267,600	267,600	-
Unearned revenue	866	-	866	-
Payable from restricted assets -				
Accounts payable	15,342	-	15,342	-
Due to other funds	2,419	-	2,419	-
Cash bonds	252,019	-	252,019	-
Current maturities of long-term liabilities				
Warrants and bonds payable, net	4,258,123	1,698,403	5,956,526	-
Compensated absences	516,196	53,073	569,269	-
Total OPEB Liability	2,850,431	377,169	3,227,600	-
Total current liabilities	11,333,473	4,200,293	15,533,766	-

The notes to the financial statements are an integral part of this statement.

**City of Alabaster, Alabama**  
Statement of Net Position - Continued  
September 30, 2024

	<b>Primary Government</b>			<b>Component Unit</b>
	<b>Governmental</b>	<b>Business-type</b>		<b>Commercial</b>
	<b>Activities</b>	<b>activities</b>	<b>Total</b>	<b>Development</b>
				<b>Authority</b>
Noncurrent liabilities				
Warrants and bond payables, net	60,314,650	21,710,296	82,024,946	-
Compensated absences	516,195	53,071	569,266	-
Total pension liability	18,367,658	1,747,923	20,115,581	-
Total OPEB Liability	18,031,847	492,486	18,524,333	-
Total noncurrent liabilities	97,230,350	24,003,776	121,234,126	-
 Total liabilities	 108,563,823	 28,204,069	 136,767,892	 -
<b>Deferred inflows of resources</b>				
Property taxes levied for subsequent year	5,550,552	-	5,550,552	-
Pension	1,584,598	229,959	1,814,557	-
Other post employment benefits	1,447,507	248,801	1,696,308	-
	8,582,657	478,760	9,061,417	-
<b>Net position</b>				
Net investment in capital assets	60,869,646	27,186,416	88,056,062	-
Restricted for:				
Debt service	1,745,574	74,250	1,819,824	-
Capital projects	284,394	-	284,394	3,123
Library	104,475	-	104,475	-
Public protection	193,475	-	193,475	-
Infrastructure maintenance	343	-	343	-
Unrestricted	(14,625,853)	12,374,301	(2,251,552)	-
 Total net position	 \$ 48,572,054	 \$ 39,634,967	 \$ 88,207,021	 \$ 3,123

The notes to the financial statements are an integral part of this statement.

**City of Alabaster, Alabama**  
**Statement of Activities**  
**For the Year Ended September 30, 2024**

Function/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Assets			
		Charges for Services	Operating Grants/Contributions	Capital Grants/Contributions	Primary Government		Component Unit	
					Governmental Activities	Business-type Activities	Total	Commercial Development Authority
<b>Primary government</b>								
<b>Governmental activities</b>								
General government	\$ 7,987,277	\$ 6,088,971	\$ 32,671	\$ 315,317	\$ (1,550,318)	\$ -	\$ (1,550,318)	\$ -
Public protection	24,360,551	656,601	196,623	-	(23,507,327)	-	(23,507,327)	-
Public ways and facilities	11,932,469	472,684	449,450	1,321	(11,009,014)	-	(11,009,014)	-
Alabaster City Schools	6,875,369	-	-	-	(6,875,369)	-	(6,875,369)	-
Interest on long-debt	1,806,399	-	-	-	(1,806,399)	-	(1,806,399)	-
<b>Total primary government</b>	<b>52,962,065</b>	<b>7,218,256</b>	<b>678,744</b>	<b>316,638</b>	<b>(44,748,427)</b>	<b>-</b>	<b>(44,748,427)</b>	<b>-</b>
<b>Business-type Activities</b>								
Sewer	9,160,571	9,385,617	-	-	-	225,046	225,046	-
Garbage	2,617,285	2,707,618	-	-	-	90,333	90,333	-
<b>Total Business-type Activities</b>	<b>11,777,856</b>	<b>12,093,235</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>315,379</b>	<b>315,379</b>	<b>-</b>
<b>Total Primary Government</b>	<b>\$ 64,739,921</b>	<b>\$ 19,311,491</b>	<b>\$ 678,744</b>	<b>\$ 316,638</b>	<b>\$ (44,748,427)</b>	<b>\$ 315,379</b>	<b>\$ (44,433,048)</b>	<b>\$ -</b>
<b>Component unit</b>								
Commercial Development Authority	\$ -	\$ -	\$ -	\$ 200	\$ -	\$ -	\$ -	\$ 200
<b>General revenues and other items</b>								
<b>Taxes:</b>								
Sales					36,993,403	-	36,993,403	-
Property					5,900,087	-	5,900,087	-
Other					1,796,194	-	1,796,194	-
Interest earnings					829,362	858,683	1,688,045	-
Gain (loss) on disposal of capital assets					202,802	4,028	206,830	-
Other revenue					2,128,372	-	2,128,372	-
<b>Transfers</b>					676,800	(676,800)	-	-
Total general revenues, other items and transfers					48,527,020	185,911	48,712,931	-
<b>Change in net position</b>					3,778,593	501,290	4,279,883	200
<b>Net position - beginning of year, as originally reported</b>					44,793,461	39,133,677	83,927,138	2,923
<b>Net position - end of year</b>					<b>\$ 48,572,054</b>	<b>\$ 39,634,967</b>	<b>\$ 88,207,021</b>	<b>\$ 3,123</b>

The notes to the financial statements are an integral part of this statement.

**City of Alabaster, Alabama**  
**Balance Sheet - Governmental Funds**  
**September 30, 2024**

	General	Capital Projects Fund	Debt Service Fund	Public Building Authority	Nonmajor Governmental Funds	Total Governmental Funds
<b>Assets</b>						
Cash and cash equivalents	\$ 7,991,675	\$ 14,545	\$ -	\$ -	\$ -	\$ 8,006,220
Certificates of deposit	3,360,397	-	-	-	-	3,360,397
Taxes receivable, net	8,886,282	-	-	-	-	8,886,282
Due from other funds	870,019	-	-	-	-	870,019
Prepaid items	142,369	-	-	-	-	142,369
Restricted assets						
Cash and cash equivalents	201,917	-	1,832,312	583,533	110,798	2,728,560
Certificates of deposit	-	-	-	-	438,300	438,300
Other receivables	-	-	-	-	10,015	10,015
Total assets	<u>\$ 21,452,659</u>	<u>\$ 14,545</u>	<u>\$ 1,832,312</u>	<u>\$ 583,533</u>	<u>\$ 559,113</u>	<u>\$ 24,442,162</u>
<b>Liabilities</b>						
Accounts payable	\$ 825,328	\$ 264,425	\$ -	\$ -	\$ -	\$ 1,089,753
Accrued payroll and benefits	585,494	-	-	-	-	585,494
Due to other governments	1,092,559	-	-	-	-	1,092,559
Due to other funds	-	600,000	-	-	-	600,000
Unearned revenue	866	-	-	-	-	866
Payable from restricted assets						
Accounts payable	-	-	-	-	15,342	15,342
Due to other funds	-	-	-	-	2,419	2,419
Cash bonds	93,662	-	-	-	158,357	252,019
Total liabilities	2,597,909	864,425	-	-	176,118	3,638,452
<b>Deferred inflows of resources</b>						
Property taxes levied for subsequent year	5,550,552	-	-	-	-	5,550,552
Total deferred inflows of resources	5,550,552	-	-	-	-	5,550,552
<b>Fund balance (deficit)</b>						
Nonspendable						
Prepaid items	142,369	-	-	-	-	142,369
Restricted for						
Debt service	-	-	1,832,312	583,533	-	2,415,845
Capital improvements	-	-	-	-	284,394	284,394
Library	104,341	-	-	-	134	104,475
Public protection	95,351	-	-	-	98,124	193,475
Infrastructure maintenance	-	-	-	-	343	343
Committed for						
Alabaster reserve fund	3,416,483	-	-	-	-	3,416,483
Unassigned	9,545,654	(849,880)	-	-	-	8,695,774
	<u>13,304,198</u>	<u>(849,880)</u>	<u>1,832,312</u>	<u>583,533</u>	<u>382,995</u>	<u>15,253,158</u>
Total liabilities and fund balance	<u>\$ 21,452,659</u>	<u>\$ 14,545</u>	<u>\$ 1,832,312</u>	<u>\$ 583,533</u>	<u>\$ 559,113</u>	<u>\$ 24,442,162</u>

The notes to the financial statements are an integral part of this statement.

**City of Alabaster, Alabama**  
**Reconciliation of the Governmental Funds**  
**Balance Sheet to the Statement of Net Position**  
**September 30, 2024**

**Total fund balances - governmental funds** \$ 15,253,158

Amounts reported for governmental activities in the statement of net position are different due to the following:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.

Governmental capital assets	157,552,276	
Less accumulated depreciation	<u>(31,999,700)</u>	125,552,576

Deferred outflows and deferred inflows related to the net pension liability and other post employment benefit payable are not reported in the governmental funds

Deferred outflows related to pension	7,389,718	
Deferred outflows related to OPEB	8,740,820	
Deferred inflows related to pension	(1,584,598)	
Deferred inflows related to OPEB	<u>(1,447,507)</u>	13,098,433

Long-term liabilities, including warrants payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds.

Warrants payable	(46,795,000)	
Lease revenue bonds	(15,050,000)	
Discounts (premiums)	(2,727,773)	
Deferred charges on refunding	193,258	
Total pension liability	(18,367,658)	
Total OPEB liability	(20,882,278)	
Compensated absences	<u>(1,032,391)</u>	(104,661,842)

Interest payable is not recognized as an expenditure in governmental funds, but rather is recognized when an expenditure is paid.

(670,271)

**Total net position - governmental activities** \$ 48,572,054

The notes to the financial statements are an integral part of this statement.

**City of Alabaster, Alabama**  
**Statement of Revenues, Expenditures and Changes in Fund Balances -**  
**Governmental Funds**  
**For the Year Ended September 30, 2024**

	General	Capital Projects Fund	Debt Service Fund	Public Building Authority	Nonmajor Governmental Funds	Total Governmental Funds
<b>Revenues</b>						
Taxes						
Sales and use	\$ 36,993,403	\$ -	\$ -	\$ -	\$ -	\$ 36,993,403
Property	5,900,087	-	-	-	-	5,900,087
Other	1,796,194	-	-	-	-	1,796,194
Licenses and permits	5,970,433	-	-	-	-	5,970,433
Intergovernmental	196,623	-	-	-	412,001	608,624
Charges for services	458,380	-	-	-	-	458,380
Fines and Forfeitures	651,157	-	-	-	138,286	789,443
Donations, gifts, and grants	33,992	315,317	-	-	37,449	386,758
Interest	488,828	210,756	94,398	13,378	22,002	829,362
Other	2,128,372	-	-	-	-	2,128,372
Total revenue	54,617,469	526,073	94,398	13,378	609,738	55,861,056
<b>Expenditures</b>						
General government	7,098,625	-	-	-	-	7,098,625
Public protection	20,065,513	-	-	-	158,819	20,224,332
Public way and facilities	7,537,940	244,135	-	-	37,461	7,819,536
Alabaster City Schools	6,875,369	-	-	-	-	6,875,369
Capital outlay	3,001,151	26,826,291	-	-	-	29,827,442
Debt service						
Principal retirement	350,000	-	3,175,000	335,000	-	3,860,000
Interest and fees	16,900	-	1,626,086	457,885	-	2,100,871
	44,945,498	27,070,426	4,801,086	792,885	196,280	77,806,175
Excess (deficiency) of revenues over (under) expenditures	9,671,971	(26,544,353)	(4,706,688)	(779,507)	413,458	(21,945,119)
<b>Other financing sources (uses)</b>						
Proceeds from sale of capital assets	277,950	-	-	-	-	277,950
Transfers in	918,922	6,456,000	4,553,393	787,813	-	12,716,128
Transfers out	(10,831,206)	(600,000)	-	-	(608,122)	(12,039,328)
	(9,634,334)	5,856,000	4,553,393	787,813	(608,122)	954,750
Net change in fund balance	37,637	(20,688,353)	(153,295)	8,306	(194,664)	(20,990,369)
Fund balance (deficit) - beginning of year	13,266,561	19,838,473	1,985,607	575,227	577,659	36,243,527
Fund balance (deficit) - end of year	\$ 13,304,198	\$ (849,880)	\$ 1,832,312	\$ 583,533	\$ 382,995	\$ 15,253,158

The notes to the financial statements are an integral part of this statement.

**City of Alabaster, Alabama**  
**Reconciliation of the Governmental Funds Statement of Revenues,**  
**Expenditures and Changes in Fund Balances to the Statement of Activities**  
**For the year ended September 30, 2024**

**Net changes in fund balances - governmental funds** \$ (20,990,369)

Amounts reported for governmental activities in the statement of activities  
are different due to the following:

Governmental funds report capital outlays as expenditures. However, in the  
statement of activities, the cost of those assets is allocated over their estimated  
useful lives and reported as depreciation expense. This is the amount by which  
capital outlays exceeded depreciation in the current period.

Capital outlay	29,827,442	
Less depreciation expense	<u>(5,289,243)</u>	24,538,199

The proceeds from the sale of capital assets (\$277,950) are reported as other financing  
sources in the governmental funds. However, the net book value of the capital assets  
(\$75,148) is removed from the capital assets account in the Statement of Net Position  
and offsets against the sales proceeds resulting in a gain in the Statement of Activities  
of \$202,802 (75,148)

The issuance of long-term debt (e.g., bonds, leases) provides current financial  
resources to governmental funds, while the repayment of the principal of  
long-term debt consumes the current financial resources of governmental funds.  
Neither transaction, however, has any effect on net assets. Also, governmental  
funds report the effect of premiums, discounts, and similar items when debt is  
first issued, whereas these amounts are deferred and amortized in the statement  
of activities. This amount is the net effect of these differences in the treatment  
of long-term debt and related items.

Principal retirement	3,860,000	
Warrant discount, premiums and deferred amount of refunding	<u>263,743</u>	4,123,743

Some expenses reported in the statement of activities do not require the use of  
current financial resources and, therefore, are not reported as expenditures in  
governmental funds.

Net decrease in accrued compensated absences	(65,417)	
Net increase in pension expense	(1,695,020)	
Net increase in other post employment benefit payable	(2,088,124)	
Decrease in accrued interest	<u>30,729</u>	<u>(3,817,832)</u>

**Change in net position - governmental activities** \$ 3,778,593

The notes to the financial statements are an integral part of this statement.

**City of Alabaster, Alabama**  
**Statement of Net Position - Proprietary Funds**  
**September 30, 2024**

	<b>Business-type Activities - Enterprise Funds</b>		
	<b>Sewer</b>	<b>Garbage</b>	<b>Totals</b>
<b>Assets</b>			
Current assets			
Cash and cash equivalents	\$ 3,722,764	\$ 891,391	\$ 4,614,155
Certificates of deposit	8,278,009	-	8,278,009
Receivables, net	1,627,676	523,749	2,151,425
Prepaid items	18,698	-	18,698
Parts and supplies	-	1,230,269	1,230,269
Cash and cash equivalents - restricted	4,983,402	-	4,983,402
Total current assets	18,630,549	2,645,409	21,275,958
Noncurrent assets			
Nondepreciable capital assets	8,969,279	-	8,969,279
Depreciable capital assets, net	33,329,495	3,438,727	36,768,222
Total noncurrent assets	42,298,774	3,438,727	45,737,501
Total assets	60,929,323	6,084,136	67,013,459
<b>Deferred outflows of resources</b>			
Pension	582,494	180,257	762,751
Other post employment benefits	-	355,474	355,474
Deferred charge on refunding	186,112	-	186,112
Total deferred outflows of resources	768,606	535,731	1,304,337
<b>Liabilities</b>			
Current liabilities			
Accounts payable	1,433,964	44,408	1,478,372
Accrued payroll and benefits	65,273	22,753	88,026
Accrued interest	237,650	-	237,650
Due to other funds	267,600	-	267,600
Current maturities of long-term liabilities			
Warrants payable	1,698,403	-	1,698,403
Compensated absences	36,691	16,382	53,073
Total OPEB liability	91,949	285,220	377,169
Total current liabilities	3,831,530	368,763	4,200,293
Noncurrent liabilities			
Warrants payable, net	21,710,296	-	21,710,296
Compensated absences	36,690	16,381	53,071
Total pension liability	1,278,272	469,651	1,747,923
Total OPEB liability	121,887	370,599	492,486
Total noncurrent liabilities	23,147,145	856,631	24,003,776
Total liabilities	26,978,675	1,225,394	28,204,069
<b>Deferred inflows of resources</b>			
Pensions	207,555	22,404	229,959
Other post employment benefits	180,699	68,102	248,801
Total deferred inflows of resources	388,254	90,506	478,760
<b>Net position</b>			
Net investment in capital assets	23,747,689	3,438,727	27,186,416
Restricted for debt service	74,250	-	74,250
Unrestricted	10,509,061	1,865,240	12,374,301
Total net position	\$ 34,331,000	\$ 5,303,967	\$ 39,634,967

The notes to the financial statements are an integral part of this statement.



**City of Alabaster, Alabama**  
**Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Funds**  
**For the Year Ended September 30, 2024**

	<b>Business-type Activities - Enterprise Funds</b>		
	<b>Sewer</b>	<b>Garbage</b>	<b>Totals</b>
<b>Operating Revenues</b>			
Charges for services	\$ 9,385,617	\$ 2,707,618	\$ 12,093,235
Total operating revenues	9,385,617	2,707,618	12,093,235
<b>Operating Expenses</b>			
Administration, operations, and maintenance	4,888,204	2,233,882	7,122,086
Depreciation and amortization	1,702,165	357,847	2,060,012
Total operating expenses	6,590,369	2,591,729	9,182,098
Operating income	2,795,248	115,889	2,911,137
<b>Non Operating Revenues (Expenses)</b>			
Interest income	824,880	33,803	858,683
Gain (loss) on sale of assets	4,028	(25,556)	(21,528)
Payment to other governments	(1,675,497)	-	(1,675,497)
Interest and fiscal charges	(894,705)	-	(894,705)
Total non operating revenues (expenses)	(1,741,294)	8,247	(1,733,047)
Income before capital contributions and interfund transfers	1,053,954	124,136	1,178,090
Transfers out	(450,000)	(226,800)	(676,800)
Change in net position	603,954	(102,664)	501,290
Net position - beginning of year	33,727,046	5,406,631	39,133,677
Net position - end of year	\$ 34,331,000	\$ 5,303,967	\$ 39,634,967

The notes to the financial statements are an integral part of this statement.

**City of Alabaster, Alabama**  
**Statement of Cash Flows - Proprietary Funds**  
**For the Year Ended September 30, 2024**

	<b>Business-type Activities - Enterprise Funds</b>		
	<b>Sewer</b>	<b>Garbage</b>	<b>Totals</b>
<b>Cash Flows from Operating Activities</b>			
Cash received from customers	\$ 8,728,067	\$ 2,614,909	\$ 11,342,976
Cash paid to suppliers for goods and services	(1,461,283)	(1,079,171)	(2,540,454)
Cash paid to employees	(1,941,692)	(954,467)	(2,896,159)
Net cash provided by operating activities	5,325,092	581,271	5,906,363
<b>Cash Flows from Noncapital Financing Activities</b>			
Payments to other governments	(1,675,497)	-	(1,675,497)
Transfers to other funds	(182,400)	(226,800)	(409,200)
Net cash used in noncapital financing activities	(1,857,897)	(226,800)	(2,084,697)
<b>Cash Flows from Capital and Related Financing Activities</b>			
Purchase of property, plant, and equipment	(7,691,322)	(1,314,691)	(9,006,013)
Proceeds from sale of capital assets	4,028	70,000	74,028
Principal payments on debt	(1,495,000)	-	(1,495,000)
Interest payments on debt	(1,017,047)	-	(1,017,047)
Net cash used in capital and related financing activities	(10,199,341)	(1,244,691)	(11,444,032)
<b>Cash Flows from Investing Activities</b>			
Interest on cash and investments	824,880	33,803	858,683
Net cash provided by investing activities	824,880	33,803	858,683
Net (decrease) increase in cash and cash equivalents	(5,907,266)	(856,417)	(6,763,683)
Cash and cash equivalents - beginning of year	22,891,441	1,747,808	24,639,249
Cash and cash equivalents - end of year	\$ 16,984,175	\$ 891,391	\$ 17,875,566

The notes to the financial statements are an integral part of this statement.

**City of Alabaster, Alabama**  
**Statement of Cash Flows - Proprietary Funds (continued)**  
**For the Year Ended September 30, 2024**

	<b>Business-type Activities - Enterprise Funds</b>		
	<b>Sewer</b>	<b>Garbage</b>	<b>Totals</b>
Operating income	\$ 2,795,248	\$ 115,889	\$ 2,911,137
Adjustments to reconcile operating income to net cash provided by operating activities			
Depreciation	1,702,165	357,847	2,060,012
(Increase) decrease in			
Accounts receivable	(657,550)	(92,709)	(750,259)
Prepaid items	(14,322)	-	(14,322)
Parts and supplies	-	16,157	16,157
Deferred outflows related to pension	290,578	123,722	414,300
Deferred outflows related to OPEB	(48,005)	18,217	(29,788)
Increase (decrease) in			
Accounts payable	1,144,972	(8,929)	1,136,043
Accrued payroll and related liabilities	17,674	(498)	17,176
Compensated absences	3,593	9,391	12,984
Net pension liability	(103,236)	(43,956)	(147,192)
Net OPEB liability	69,138	44,809	113,947
Deferred inflows related to pension	(43,853)	(18,671)	(62,524)
Deferred inflows related to OPEB	168,690	60,002	228,692
Net cash provided by operating activities	<u>\$ 5,325,092</u>	<u>\$ 581,271</u>	<u>\$ 5,906,363</u>

**Reconciliation of Cash and Cash Equivalents to Statement of Net Position**

Cash and cash equivalents on the Statement of Cash Flows are composed of the following balances from the Statement of Net Position - Proprietary Funds:

	<b>Business-type Activities - Enterprise Funds</b>		
	<b>Sewer</b>	<b>Garbage</b>	<b>Totals</b>
Cash	\$ 3,722,764	\$ 891,391	\$ 4,614,155
Certificates of deposit	8,278,009	-	8,278,009
Restricted cash	4,983,402	-	4,983,402
Cash and cash equivalents	<u>\$ 16,984,175</u>	<u>\$ 891,391</u>	<u>\$ 17,875,566</u>

The notes to the financial statements are an integral part of this statement.

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**1. Summary of Significant Accounting Policies**

**Financial Reporting Entity**

The City of Alabaster (the “City”), an Alabama Municipal Corporation, was incorporated in 1953 and is governed by a Mayor-Council form of government. The Mayor is elected at-large to serve a four-year term. Each of the seven city councilors are elected from seven single member wards for terms of four years. The Council is presided over by a president who is chosen by the council members and is also a voting member of the Council.

The financial statements of the City are prepared in accordance with U.S. generally accepted accounting principles (GAAP) as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting. The City’s reporting entity applies all relevant GASB pronouncements.

As required by accounting principles generally accepted in the United States of America, these financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government’s operations and so, data from these units is combined with the data of the primary government. Each discretely presented component unit, on the other hand, is reported in a separate column in the combined financial statements to emphasize that it is legally separate from the government.

**Blended Component Unit**

**Public Building Authority (PBA)** – The Public Building Authority was formed for the purpose of preparing and carrying out plans for improvement, rehabilitation and redevelopment of land and buildings within the City. City staff provide management assistance to the PBA. The funds of the PBA have been included in the governmental activities in the financial statements. The Board of Directors of the PBA are appointed by the City Council. Although it is legally separated from the City, the PBA is reported as if it were part of the primary government because its primary purpose is to issue revenue bonds to finance major capital improvements on behalf of the City.

**Discretely Presented Component Unit**

**Commercial Development Authority (CDA)** – The CDA was created by an Act of the Alabama Legislature to acquire, own, and lease property and other assets for the purpose of promoting trade and commerce by inducing commercial enterprises to locate new facilities in the City and expand existing facilities in the City. The CDA is a legally separate, tax-exempt entity that raises and holds economic resources for the direct benefit of the governmental unit. The economic resources held by the CDA are entirely for the direct benefit the primary government. The primary government is entitled to a majority of the economic resources received or held by the CDA. The economic resources held by the CDA that the primary government is entitled to are significant to the primary government. The CDA does not have separately issued financial statements.

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**1. Summary of Significant Accounting Policies (continued)**

**Government-Wide and Fund Financial Statements**

The basic financial statements are presented at both the government-wide (based on the City as a whole) and fund financial level. Both levels of statements categorize primary activities as either governmental or business type. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support.

*Government-Wide Financial Statements* display information about the City as a whole. The effect of interfund activity, within the governmental and business-type activities columns, has been removed from these statements. These aggregate statements consist of the statement of net position and the statement of activities.

The *Statement of Net Position* measurement focus is full accrual basis of accounting and economic resource measurement, and the statement presents information on all of the City's assets, deferred outflows, and liabilities (including long-term assets and receivables as well as long-term debt and obligations), with the difference being reported as net position.

The *Statement of Activities* demonstrates the degree to which direct expenses of a given function, or segment, are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items (property, sales and use taxes, certain intergovernmental revenues, etc.) not attributable to a specific program are reported as general revenues. When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed. The City does not employ an indirect cost allocation system.

*Fund Financial Statements* display information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary, or fiduciary. Currently, the City has governmental and proprietary funds in the basic financial statements. Major individual governmental funds are reported in separate columns in the basic financial statements. Nonmajor funds (by category or fund type) are consolidated into a single column of the basic financial statements.

**Measurement Focus and Basis of Accounting**

Measurement focus is a term used to describe which transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recorded. The government-wide financial statements and proprietary fund financial statements are presented on a full accrual basis of accounting with an economic resource measurement focus. An economic resource focus concentrates on an entity or fund's net position.

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**1. Summary of Significant Accounting Policies (continued)**

**Measurement Focus and Basis of Accounting - Continued**

All transactions and events that affect the total economic resources (net position) during the period are reported. Economic resources measurement focus is connected with the full accrual basis of accounting. Under the full accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash inflows and outflows.

Governmental fund financial statements are presented on a modified accrual basis of accounting with a current financial resource measurement focus. The measurement focus concentrates on the fund's resources available for spending currently or in the near future. Only transactions and events affecting the fund's current financial resources during the period are reported. Current resources measurement is connected with the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become measurable and available). Measurable means the amount of the transaction can be determined and revenues are considered available when they are collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. Revenues considered susceptible to accrual are property taxes, state, county and local shared revenues, franchise taxes and intergovernmental revenues. Expenditures are recognized when the related liability is incurred, with the exception of principal and interest on general obligation long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements, a reconciliation is presented on the page following each statement, which briefly explains the adjustment necessary to transform the fund-based financial statements into the governmental activities column of the government-wide presentation.

Proprietary funds are accounted for using the economic resources measurement focus and the accrual basis of accounting. The accounting objectives are determinations of operating income and changes in net financial position and cash flows. All assets and liabilities are included on the statement of net position. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for the proprietary funds include the cost of personnel and contractual services, supplies, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

**Basis of Presentation - Fund-Level Financial Statements**

Accounting principles generally accepted in the United States of America set forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category) for the determination of major funds. The nonmajor funds are combined in a column in the fund financial statements.

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**1. Summary of Significant Accounting Policies (continued)**

**Basis of Presentation - Fund-Level Financial Statements - Continued**

Governmental funds are those through which general government functions of the City are financed. The acquisition, use and balances of the City's expendable financial resources and the related liabilities (except those accounted for in proprietary funds) are accounted for through governmental funds.

The City reports the following major governmental funds:

**General Fund** - To account for all revenues and expenditures applicable to the general operations of government that are not properly accounted for in another fund. All general operating revenues, which are not restricted or designated as to use by outside sources, are recorded in the General Fund.

**Capital Projects Fund** - To account for financial resources that are received and used for the acquisition, construction, or improvement of capital assets.

**Debt Service Fund** - To account for financial resources related to the City's debt service and debt defeasances.

**Public Building Authority Fund** – To account for financial resources, including debt service, that are received and used for the acquisition, construction, or improvement of land and buildings.

Additionally, the City reports the following non-major governmental funds:

**Special Revenue Funds** - To account for the proceeds of specific revenue resources that are legally restricted or designated for expenditures with specified purposes.

The City reports the following major proprietary funds:

**Sewer Fund** - To account for the operation of the City's sanitary sewer services provided to the residents and businesses of the City. Activities of the fund include administration, operations and maintenance of the sewer system, billing and collection activities, and financing and related debt service.

**Garbage Fund** – To account for the operation of the City's solid waste and sanitation program, a self-supporting activity, which provides for the collection and disposal of solid waste on a user charge basis to residents and businesses located in the City.

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**1. Summary of Significant Accounting Policies (continued)**

**Use of Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows, liabilities, and deferred inflows, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual amounts could differ from those estimates.

**Cash and Cash Equivalents**

The City considers all instruments with an original maturity of three months or less to be cash and cash equivalents. Cash and cash equivalents are maintained at financial institutions and, at times, balances may exceed federally insured limits. These amounts represent actual account balances held by financial institutions at the end of the period, and unlike the balances reported in the financial statements, the account balances do not reflect timing delays inherent in reconciling items such as outstanding checks and deposits in transit. The City has never experienced any losses related to these balances. Certificates of deposit are segregated in the financial statements but have a maturity of three months or less and are thus cash equivalents for purposes of the Statement of Cash Flows – Proprietary Fund.

The City also participates in the Alabama State Treasury's Security for Alabama Funds Enhancement (SAFE) program. The bank holding the City's deposits is a certified participant in the SAFE program. Through the SAFE program, all public funds are protected through a collateral pool administered by the Alabama State Treasury.

**Allowance for Uncollectible Accounts**

Proprietary fund accounts receivable are uncollateralized customer obligations due from normal customer transactions and are stated at the amount billed to customers for services rendered. Management reviews all accounts receivable balances and based on an assessment of current credit worthiness, estimates the portion, if any, of the balance that may not be collected. Management provides for probable uncollectible amounts through a charge to earnings and a credit to the allowance for doubtful accounts. Balances deemed uncollectible are written off. At September 30, 2024, management has recorded an allowance for doubtful accounts of \$33,361.

**Prepaid items**

Prepaid balances are payments made by the City in the current year to provide services occurring in the subsequent fiscal year. Prepaids are presented using the consumption method by recording a current asset for the prepaid amount at the time of purchase and reflecting the expenditure/expense in the year in which the services are consumed.



**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**1. Summary of Significant Accounting Policies (continued)**

**Parts and Supplies**

Parts and supplies consist of supplies held for consumption and are recorded at cost.

**Restricted Assets**

The use of these assets are limited by legal requirements or restrictions imposed externally by creditors or contributors. When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted, as they are needed.

**Interfund Transfers, Receivables, and Payables**

During the normal course of operations, the City has numerous transactions between funds to provide services, construct assets, and service debt. These receivables and payables are classified as "Due to/from other funds," as they are all short-term in nature. These amounts have been eliminated on the government-wide financial statements except for those amounts outstanding between the general fund and business type activities.

Routine transfers of resources between City funds that are not intended to be repaid are classified separately from revenues and expenditures. Such interfund transfers are identified as "Interfund transfers in/(out)" in the accompanying financial statements.

**Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, bridges, sidewalks and similar items), are reported in the government-wide financial statements and in the fund financial statements for proprietary funds. Capital assets are defined by the government as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of five years. Capital assets purchased or acquired are carried at historical cost or estimated historical cost. Donated or contributed capital assets are recorded at their estimated fair value on the date received. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' useful lives are charged to operations as incurred. Improvements that materially extend the useful life of an asset are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable.

Depreciation of capital assets is computed using the straight-line method over the following estimated useful lives: building and improvements, 3 to 50 years; machinery and equipment, 3 to 50 years; infrastructure, 10 to 50 years; and vehicles, 5 to 10 years.

Depreciation is provided in the proprietary funds in amounts sufficient to relate the cost of the depreciable assets to operate over their estimated service lives on the straight-line basis.

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**1. Summary of Significant Accounting Policies (continued)**

**Deferred Outflows of Resources**

The City's statements of net position report a separate section for deferred outflows of resources. This separate financial statement element reflects a decrease in net position that applies to future periods. Deferred outflows of resources reported in the financial statements are amounts of pension contributions through the end of the City's fiscal year to be recognized by the pension plan on the accrual basis of accounting in the next measurement period, other deferred charges related to the pension and other post-employment benefit liability as well as deferred amounts arising from the refunding of warrants payable. The deferred refunding amounts are being amortized over the shorter of the life of the refunded or refunding warrants as part of interest expense.

**Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental and business-type activities columns of the statement of net position. Warrant premiums and discounts are deferred and amortized over the life of the warrants using the warrants outstanding method. Warrants payable are reported net of the applicable warrant premium or discount. Issuance costs are expensed as incurred.

In the fund financial statements, governmental fund types recognize warrant premiums, discounts, and issuance costs during the current period. The face amount of debt issued is reported as other financing sources, while premiums and discounts are reported as other financing sources and uses, respectively. Issuance costs are reported as debt service expenditures.

**Compensated Absences**

All full-time employees of the City accumulate vacation (annual leave) and holiday time during the calendar year. On January 1 of each year, vacation hours in excess of 240 are forfeited. Accumulated vacation leave is paid to an employee at the time of separation of service.

Eligible employees earn sick leave at the rate of one work day for each month of service. Sick leave can be converted as years of service upon retirement in the Retirement Systems of Alabama. Employees are not paid for unused sick leave upon termination of employment. Accordingly, sick pay is charged to expense when taken. No provision has been made in the financial statements for unused sick leave.

The accrued amounts of vacation leave are recorded as noncurrent liabilities, net of current portion in proprietary funds. The accrued amounts of vacation leave earned by employees whose salaries are charged to the General Fund are recorded as noncurrent liabilities in the government-wide financial statements, net of estimated current portion.

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**1. Summary of Significant Accounting Policies (continued)**

**Pensions**

The Employees' Retirement Systems of Alabama (the Plan or ERS) financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions are recognized as revenues when earned, pursuant to the Plan requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan. Expenses are recognized when the corresponding liability is incurred, regardless of when the payment is made. Investments are reported at fair value. Financial statements are prepared in accordance with requirements of the GASB. Under these requirements, the Plan is considered a component unit of the State of Alabama and is included in the State's Comprehensive Annual Financial Report. The last year for which actuarial information is available is for the fiscal year ended September 30, 2023, and, therefore, this actuarial information is reported in the 2024 financial statements.

**Other Postemployment Benefit Obligations**

The City is required to report the City's actuarially determined net OPEB obligation as a long-term liability in the government-wide financial statements.

**Deferred Inflows of Resources**

The City's statement of net position and its governmental fund balance sheet reports a separate section for deferred inflows of resources. This separate financial statement element reflects an increase in net position or fund balance that applies to a future period. Deferred inflows of resources reported in the financial statements are for differences between projected and actual earnings on pension plan investments, difference between projected and actual earnings on the other post-employment benefit plan and property taxes levied for subsequent years.

**Net Position**

The City reports information regarding its financial position and activities according to three classes of net position in the government-wide financial statements: net investment in capital assets, restricted net position, and unrestricted net position.

*Net Investment in Capital Assets* consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any warrants, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

*Restricted Net Position* is reported as restricted when constraints placed on net position use are externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions.

*Unrestricted Net Position* is the residual component of net position. It consists of net position that does not meet the definition of restricted or net investment in capital assets.

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**1. Summary of Significant Accounting Policies (continued)**

**Fund Equity**

The City is required, as applicable, to present fund balances in five categories. The fund balance categories are:

*Non-spendable* - Includes items that are not in a spendable form because they are either legally or contractually required to be maintained intact.

*Restricted* - Includes items that are restricted by external creditors, grantors or contributors, or restricted by legal constitutional provisions.

*Committed* - Includes items committed by the City Council (the highest level of decision making authority for the City), by resolution of the Council. Commitments may be modified or rescinded by similar resolution.

*Assigned* - Includes items assigned by specific uses, authorized by the City Council.

*Unassigned* - This is the residual classification used for those balances not assigned to another category in the general fund. Deficit fund balances are also presented as unassigned.

The City is required to designate the responsible party to make assignments of fund balance, and the City designated the City Council as the responsible party based on the size of City government.

The City's spending policy states in what order fund balance categories are spent. The City Council approved the following fund balance order of spending: (1) restricted fund balance, (2) committed fund balance, (3) assigned fund balance, and lastly (4) unassigned fund balance.

**Property Taxes**

Property taxes are assessed on October 1 and levied on the subsequent October 1 for the fiscal year beginning on the levy date, at which time a lien is attached. These taxes are due and payable on October 1 (levy date) and delinquent after December 31 in each year (except with respect to motor vehicles, which have varying due dates), after which a penalty and interest are required to be charged. If real property taxes are not paid by the June 15 following the due date, a tax sale is required to be held. Revenue is recognized in the year when the taxes are levied and collected. The taxes are collected by the Shelby County, Alabama tax collector and remitted to the City net of a collection fee.

**Subsequent Events**

Management has evaluated subsequent events through the date of the independent auditors' report, which is the date the financial statements were available to be issued. There are no subsequent events requiring disclosure.

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

## 2. Deposits and Investments

### Deposits

The City's formal written investment policy, consistent with the Government Finance Officer Association (GFOA) Policy, authorizes the City to invest in obligations of the U.S. Treasury, certain U.S. agency obligations, State of Alabama obligations, county obligations, and other municipal obligations, as well as bank certificates of deposit and bank public investment accounts. The policy also addresses specific types of risks that the government is exposed to through its deposits or investments. At year end, the government did not have any investment balances.

#### Credit Risk (Custodial Credit Risk and Concentration of Credit Risk)

For deposits, custodial credit risk is the risk that, in the event of bank failure, the City's deposits may not be returned to it. All of the City's investments at September 30, 2024 were insured.

#### Investment Rate Risk

As a means of limiting its exposure to interest rate risk, the City's policy is to diversify its investments by security type and institution, and limit holdings in any one type of investment with any one issuer. The City also coordinates its investment maturities to closely match cash flow needs and restricts the maximum investment term.

#### Foreign Currency Risk

The City is not authorized to invest in investments which have this type of risk.

## 3. Receivables and Payables

Receivables consisted of the following at September 30, 2024:

	<b>Governmental Activities</b>	<b>Business-type activities</b>	<b>Total</b>
Taxes			
Sales and property	\$ 8,886,282	\$ -	\$ 8,886,282
Customers	-	2,184,786	2,184,786
Gross receivables	8,886,282	2,184,786	11,071,068
Less: allowance for uncollectible accounts	-	(33,361)	(33,361)
Net receivables	\$ 8,886,282	\$ 2,151,425	\$ 11,037,707

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**3. Receivables and Payables (continued)**

Payables consisted of the following at September 30, 2024:

	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
Trade	\$ 825,328	\$ 626,986	\$ 1,452,314
Capital assets	264,425	851,386	1,115,811
Net payables	<u>\$ 1,089,753</u>	<u>\$ 1,478,372</u>	<u>\$ 2,568,125</u>

**4. Interfund Receivables, Payables, and Transfers**

Interfund receivables and payables consisted of the following at September 30, 2024:

	<b>Interfund Receivables</b>	<b>Interfund Payables</b>
General Fund	\$ 870,019	\$ -
Capital Projects Fund	-	600,000
Other Governmental	-	2,419
	<u>\$ 870,019</u>	<u>\$ 602,419</u>

Interfund receivables and payables resulted from reimbursements made by the General Fund to the Capital Projects Fund and Other Governmental Fund for various projects and expenses.

Transfers between funds consisted of the following during the year ended September 30, 2024:

	<b>Transfers In</b>				
	<b>General Fund</b>	<b>Capital Projects Fund</b>	<b>Debt Service Fund</b>	<b>Public Building Authority</b>	<b>Total</b>
<b>Transfers Out</b>					
General Fund	\$ -	\$ 5,490,000	\$ 4,553,393	\$ 787,813	\$ 10,831,206
Capital Projects Fund	600,000	-	-	-	600,000
Other Governmental	92,122	516,000	-	-	608,122
Sewer Fund	-	450,000	-	-	450,000
Garbage Fund	226,800	-	-	-	226,800
Total	<u>\$ 918,922</u>	<u>\$ 6,456,000</u>	<u>\$ 4,553,393</u>	<u>\$ 787,813</u>	<u>\$ 12,716,128</u>

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**4. Interfund Receivables, Payables, and Transfers (continued)**

Transfers are used to move revenues collected in the general fund to the debt service fund to pay debt and comply with bond covenants. Revenues over expenditures in the general fund are transferred to the capital projects fund to offset future capital project expenditures. Lease payments from the general fund to the Public Building Authority are made in accordance with the lease agreement. Transfers from the capital projects fund to the Public Building Authority were made to reflect payments made to improve the building owned by the Public Building Authority. Transfers from the sewer fund to the capital projects fund were made to assist in capital projects ongoing in 2024. Transfers from the garbage fund to the general fund were made to assist in making payments on the 2017 Series general obligation warrants in accordance with the agreement reached between the general and the garbage fund at the time the debt was issued. Transfers from the capital projects fund to the general fund were made to reimburse the general fund for capital expenditures made for a capital project after the capital project fund secured financing for the associated capital project.

**5. Capital Assets**

Capital asset activity consisted of the following for the year ended September 30, 2024:

Governmental Activities	October 1, 2023	Additions	Disposals	Transfers & Reclassifications	September 30, 2024
<b>Depreciable assets</b>					
Buildings and improvements	\$ 42,817,166	\$ 1,122,930	\$ (40,977)	\$ (160,118)	\$ 43,739,001
Equipment	4,672,257	741,534	(62,756)	249,280	5,600,315
Infrastructure	41,204,038	18,741,812	-	8,886,844	68,832,694
Vehicles	10,485,807	1,344,387	(1,032,395)	43,709	10,841,508
	99,179,268	21,950,663	(1,136,128)	9,019,715	129,013,518
Less accumulated depreciation					
Buildings and improvements	9,313,108	1,287,796	(39,615)	(120,849)	10,440,440
Equipment	3,149,002	380,205	(36,510)	174,950	3,667,647
Infrastructure	8,452,175	2,755,352	-	-	11,207,527
Vehicles	6,833,385	865,890	(984,855)	(30,334)	6,684,086
	27,747,670	5,289,243	(1,060,980)	23,767	31,999,700
	71,431,598	16,661,420	(75,148)	8,995,948	97,013,818
<b>Non-depreciable assets</b>					
Land and improvements	20,229,886	710,952	-	(75,024)	20,865,814
Construction in progress	9,428,041	7,165,827	-	(8,920,924)	7,672,944
	29,657,927	7,876,779	-	(8,995,948)	28,538,758
	\$ 101,089,525	\$ 24,538,199	\$ (75,148)	\$ -	\$ 125,552,576

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**5. Capital Assets (continued)**

<b>Business-type activities</b>	<b>October 1, 2023</b>	<b>Additions</b>	<b>Disposals</b>	<b>Transfers &amp; Reclassifications</b>	<b>September 30, 2024</b>
<b>Depreciable assets</b>					
Buildings and improvements	\$ 2,308,802	\$ -	\$ -	\$ -	\$ 2,308,802
Equipment	24,601,231	145,339	-	-	24,746,570
Infrastructure	29,987,898	70,500	-	1,644,852	31,703,250
Vehicles	3,977,121	1,409,052	(258,251)	(23,767)	5,104,155
	<u>60,875,052</u>	<u>1,624,891</u>	<u>(258,251)</u>	<u>1,621,085</u>	<u>63,862,777</u>
Less accumulated depreciation					
Buildings and improvements	337,364	66,690	-	-	404,054
Equipment	11,458,662	637,532	-	-	12,096,194
Infrastructure	11,242,652	870,192	-	23,767	12,136,611
Vehicles	2,158,557	485,598	(162,692)	(23,767)	2,457,696
	<u>25,197,235</u>	<u>2,060,012</u>	<u>(162,692)</u>	<u>-</u>	<u>27,094,555</u>
	<u>35,677,817</u>	<u>(435,121)</u>	<u>(95,559)</u>	<u>1,621,085</u>	<u>36,768,222</u>
<b>Non-depreciable assets</b>					
Land	1,329,825	-	-	-	1,329,825
Construction in progress	1,879,417	7,381,122	-	(1,621,085)	7,639,454
	<u>3,209,242</u>	<u>7,381,122</u>	<u>-</u>	<u>(1,621,085)</u>	<u>8,969,279</u>
	<u>\$ 38,887,059</u>	<u>\$ 6,946,001</u>	<u>\$ (95,559)</u>	<u>\$ -</u>	<u>\$ 45,737,501</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

	<b>Governmental Activities</b>	<b>Business-type Activities</b>
General government	\$ 402,063	\$ -
Public protection	1,419,600	-
Public ways and facilities	3,467,580	-
Sewer	-	1,702,165
Garbage	-	357,847
	<u>\$ 5,289,243</u>	<u>\$ 2,060,012</u>



**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**6. Long-term Debt**

The City issues general obligation warrants to provide funds for the acquisition and construction of major capital facilities. General obligation warrants have been issued for both governmental and business-type activities. General obligation warrants are direct obligations and pledge the full faith and credit of the government. These bonds generally are issued as serial bonds with equal amounts of principal maturing each year with maturities that range from 5 to 20 years.

Primary government general obligation warrants payable consisted of the following at September 30, 2024:

<b>Primary Government</b>	<b>Governmental Activities</b>	<b>Business-type Activities</b>
Series 2005-B General Obligation Warrants, dated November 1, 2005, due in semi-annual installments through April 1, 2025, bearing interest rates of 4.00% to 4.45%	\$ 45,000	\$ -
Series 2011-B General Obligation Warrants, dated October 1, 2015, due in semi-annual installments through September 1, 2025, bearing interest rates of 2.00% to 3.25%	375,000	-
Series 2016-A Taxable General Obligation Warrants, dated June 29, 2016, due in semi-annual installments through September 1, 2026, bearing interest rates of 1.75% to 2.70%	990,000	-
Series 2016-B General Obligation Warrants, dated June 29, 2016, due in semi-annual installments through September 1, 2026, bearing interest rates of 2.00% to 2.25%	2,065,000	-
Series 2017 General Obligation Warrants, dated November 1, 2017, due in semi-annual installments through May 1, 2033, bearing interest rates of 1.15% to 4.00%	7,110,000	-
Series 2018 General Obligation Warrants, dated February 1, 2018, due in semi-annual installments through April 1, 2031, bearing interest rates of 2.00% to 4.00%	7,300,000	-

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**6. Long-term Debt (continued)**

	<b>Governmental Activities</b>	<b>Business-type Activities</b>
Series 2020-A General Obligation Warrants, dated December 18, 2019, due in semi-annual installments through January 1, 2033, bearing interest rates of 3.00%	5,700,000	-
Series 2020-B Taxable General Obligation Warrants, dated December 18, 2019, due in semi-annual installments through January 1, 2028, bearing interest rates of 2.02% to 2.72%	3,365,000	-
Series 2022-B General Obligation Warrants, dated September 15, 2022, due in semi-annual installments through August 1, 2036, bearing interest rates of 5.00%	13,545,000	-
Series 2022-C General Obligation Warrants, dated September 21, 2022, due in semi-annual installments through September 1, 2042, bearing interest rates of 5.00%	6,300,000	-
Series 2020-C General Obligation Warrants, dated July 28, 2020, due in semi-annual installments through April 1, 2029, bearing interest rates of 3.00 to 4.00%	-	6,030,000
Series 2022-A General Obligation Warrants, dated September 15, 2022, due in semi-annual installments through August 1, 2036, bearing interest rates of 4.00% to 4.125%	-	16,575,000
Total warrants payable	46,795,000	22,605,000
Plus (less) deferred amounts for:		
Unamortized premiums	2,055,580	803,699
Unamortized discounts	(14,835)	-
Total warrants payable, net	<u>\$ 48,835,745</u>	<u>\$ 23,408,699</u>

The lease revenue bonds payable for governmental activities consisted of the following at September 30, 2024:

<b>Primary Government</b>	<b>Governmental Activities</b>
Series 2022 Lease Revenue Bonds, dated October 6, 2020, due in semi-annual installments through October 1, 2050, bearing interest rates of 2.00% to 4.00%	\$ 15,050,000
Plus (less) deferred amounts for:	
Unamortized premiums	687,028
	<u>\$ 15,737,028</u>

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**6. Long-term Debt (continued)**

Future principal and interest requirements of the general obligation warrants and lease revenue bonds consist of the following for the years ending September 30:

	<b>Governmental Activities</b>		<b>Governmental Activities</b>		<b>Business-type Activities</b>	
	<b>General Obligation Warrants</b>		<b>Lease Revenue Bonds</b>		<b>General Obligation Warrants</b>	
	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>
2025	\$ 3,605,000	\$ 1,552,928	\$ 345,000	\$ 447,635	\$ 1,540,000	\$ 963,150
2026	3,670,000	1,466,093	355,000	433,635	1,595,000	901,550
2027	3,765,000	1,379,412	370,000	419,135	1,665,000	837,750
2028	3,760,000	1,282,538	385,000	404,035	1,735,000	771,150
2029	3,460,000	1,160,045	405,000	388,235	1,800,000	696,950
2030-2034	19,175,000	4,023,100	2,275,000	1,680,375	2,905,000	2,823,750
2035-2039	8,310,000	459,000	2,710,000	1,247,375	3,685,000	2,043,750
2040-2044	1,050,000	-	3,125,000	827,015	4,510,000	1,219,781
2045-2049	-	-	3,540,000	416,753	3,170,000	265,032
2050-2051	-	-	1,540,000	38,750	-	-
	<u>\$ 46,795,000</u>	<u>\$ 11,323,116</u>	<u>\$ 15,050,000</u>	<u>\$ 6,302,943</u>	<u>\$ 22,605,000</u>	<u>\$ 10,522,863</u>

Changes in long-term liabilities for governmental activities consisted of the following at September 30, 2024:

<b>Governmental Activities</b>	<b>October 1, 2023</b>	<b>Additions</b>	<b>Retirements</b>	<b>September 30, 2024</b>	<b>Due within one year</b>
Warrants payable:					
General Obligation Warrants	\$ 50,320,000	\$ -	\$ (3,525,000)	\$ 46,795,000	\$ 3,605,000
Lease revenue bonds	15,385,000	-	(335,000)	15,050,000	345,000
Unamortized premiums/ (discounts)	3,042,130	-	(314,357)	2,727,773	308,123
	<u>68,747,130</u>	<u>-</u>	<u>(4,174,357)</u>	<u>64,572,773</u>	<u>4,258,123</u>
Compensated absences	966,974	717,686	(652,269)	1,032,391	516,196
	<u>\$ 69,714,104</u>	<u>\$ 717,686</u>	<u>\$ (4,826,626)</u>	<u>\$ 65,605,164</u>	<u>\$ 4,774,319</u>

For governmental activities, general obligation warrants, capital leases, net pension liabilities, net other post-employment benefit liabilities, and compensated absences are liquidated by the General Fund.

The Series 2020 Bonds are special, limited obligations of the Public Building Authority of the City of Alabaster, a blended component unit, and are payable solely from, and secured by a pledge of, the revenues and receipts derived by the PBA from the leasing of facilities by the City of Alabaster defined in the lease revenue bond documents. Lease revenue bond payments made from the General Fund to the Public Building Authority are included in interfund transfers.

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**6. Long-term Debt (continued)**

Changes in long-term liabilities for business-type activities consisted of the following at September 30, 2024:

<b>Business-type Activities</b>	<b>October 1, 2023</b>	<b>Additions</b>	<b>Retirements</b>	<b>September 30, 2024</b>	<b>Due within one year</b>
Warrants payable:					
General Obligation Warrants	\$ 24,100,000	\$ -	\$ (1,495,000)	\$ 22,605,000	\$ 1,540,000
Unamortized premiums/ (discounts)	985,873	-	(182,174)	803,699	158,403
Total warrants payable	25,085,873	-	(1,677,174)	23,408,699	1,698,403
Compensated absences	93,160	77,979	(64,995)	106,144	53,073
	<u>\$ 25,179,033</u>	<u>\$ 77,979</u>	<u>\$ (1,742,169)</u>	<u>\$ 23,514,843</u>	<u>\$ 1,751,476</u>

**7. Related Party Transactions**

The Alabaster Water Board bills and collects customers' monthly sewer and garbage fees for the City at no charge, in lieu of the Alabaster Water Board paying the City a franchise tax. The Board owed the City \$2,159,201 at September 30, 2024 for those fees collected and uncollected at September 30, 2024.

During the year ended September 30, 2024, the City recognized a total of \$12,093,235 in sewer and garbage fees collected by the Water Board.

**8. Pension Plan**

***General Information about the Pension Plan***

***Plan Description***

The ERS, an agent multiple-employer public employee retirement plan, was established as of October 1, 1945, pursuant to the *Code of Alabama 1975, Title 36, Chapter 27* (Act 515 of the Legislature of 1945). The purpose of the ERS is to provide retirement allowances and other specified benefits for state employees, State Police, and, on an elective basis, to all cities, counties, towns, and quasi-public organizations. The responsibility for the general administration and operation of ERS is vested in its Board of Control which consists of 15 trustees. Act 390 of the Legislature of 2021 created two additional representatives to the ERS Board of Control Effective October 1, 2021. The Plan is administered by the Retirement Systems of Alabama (RSA). The *Code of Alabama 1975, Title 36, Chapter 27* grants the authority to establish and amend the benefit terms to the ERS Board of Control. The Plan issues a publicly available financial report that can be obtained at [www.rsa-al.gov](http://www.rsa-al.gov).

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**8. Pension Plan - Continued**

The ERS Board of Control consists of 15 trustees as follows:

1. The Governor, ex officio.
2. The State Treasurer, ex officio.
3. The State Personnel Director, ex officio.
4. The State Director of Finance, ex officio.
5. Three vested members of ERS appointed by the Governor for a term of four years, no two of whom are from the same department of state government nor from any department of which an ex officio trustee is the head.
6. Eight members of ERS who are elected by members from the same category of ERS for a term of four years as follows:
  - a. Two retired members with one from the ranks of retired state employees and one from the ranks of retired employees of a city, county, or a public agency each of whom is an active beneficiary of ERS.
  - b. Two vested active state employees.
  - c. One vested active employee of a participating municipality or city in ERS pursuant to the *Code of Alabama 1975, Section 36-27-6*.
  - d. One vested active employee of a participating county in ERS pursuant to the *Code of Alabama 1975, Section 36-27-6*.
  - e. One vested active employee or retiree of a participating employer in ERS pursuant to the *Code of Alabama 1975, Section 36-27-6*.
  - f. One vested active employee of a participating employer other than a municipality, city or county in ERS pursuant to the *Code of Alabama 1975, Section 36-27-6*.

***Benefits Provided***

State law establishes retirement benefits as well as death and disability benefits and any ad hoc increase in postretirement benefits for the ERS. Benefits for ERS members vest after 10 years of creditable service. State employees who retire after age 60 (52 for State Police) with 10 years or more of creditable service or with 25 years of service (regardless of age) are entitled to an annual retirement benefit, payable monthly for life. Local employees who retire after age 60 with 10 years or more of creditable service or with 25 or 30 years of service (regardless of age), depending on the particular entity's election, are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, members of the ERS (except State Police) are allowed 2.0125% of their average final compensation (highest 3 of the last 10 years) for each year of service. State Police are allowed 2.875% for each year of State Police service in computing the formula method.

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**8. Pension Plan (continued)**

Act 377 of the Legislature of 2012 established a new tier of benefits (Tier 2) for members hired on or after January 1, 2013. Tier 2 ERS members are eligible for retirement after age 62 (56 for State Police) with 10 years or more of creditable service and are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, Tier 2 members of the ERS (except State Police) are allowed 1.65% of their average final compensation (highest 5 of the last 10 years) for each year of service. State Police are allowed 2.375% for each year of State Police service in computing the formula method.

Members are eligible for disability retirement if they have 10 years of creditable service, are currently in-service, and determined by the RSA Medical Board to be permanently incapacitated from further performance of duty. Preretirement death benefits equal to the annual earnable compensation of the member as reported to the Plan for the preceding year ending September 30 are paid to the beneficiary.

Act 132 of the Legislature of 2019 allowed employers who participate in the ERS pursuant to Code of Alabama 1975, Section 36-27-6 to provide Tier 1 retirement benefits to their Tier 2 members. Tier 2 members of employers adopting Act 2019-132 will contribute 7.5% of earnable compensation for regular employees and 8.5% for firefighters and law enforcement officers. A total of 608 employers adopted Act 2019-132.

Act 316 of the Legislature of 2019 allows employees at the time of retirement to receive a partial lump sum (PLOP) distribution as a single payment not to exceed the sum of 24 months of the maximum monthly retirement allowance the member could receive. This option may be selected in addition to the election of another retirement allowance option at a reduced amount based upon the amount of partial lump sum distribution selected.

The ERS serves approximately 884 local participating employers. The ERS membership includes approximately 113,079 participants. As of September 30, 2023, membership consisted of:

Retirees and beneficiaries currently receiving benefits	31,481
Terminated employees entitled to but not yet receiving benefits	2,350
Terminated employees not entitled to a benefit	20,556
Active members	58,659
Post-DROP participants who are still in active service	33
	<u>113,079</u>

The City's membership as of the measurement date of September 30, 2023 consisted of:

Retirees and beneficiaries currently receiving benefits	89
Vested inactive members	4
Non-vested inactive members	36
Active members	263
	<u>392</u>

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**8. Pension Plan – Continued**

***Contributions***

Covered members of the ERS contributed 5% of earnable compensation to the ERS as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, covered members of the ERS were required by statute to contribute 7.25% of earnable compensation. Effective October 1, 2012, covered members of the ERS are required by statute to contribute 7.50% of earnable compensation. Certified law enforcement, correctional officers, and firefighters of the ERS contributed 6% of earnable compensation as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, certified law enforcement, correctional officers, and firefighters of the ERS were required by statute to contribute 8.25% of earnable compensation. Effective October 1, 2012, certified law enforcement, correctional officers, and firefighters of the ERS are required by statute to contribute 8.50% of earnable compensation. State Police of the ERS contribute 10% of earnable compensation.

Employers participating in the ERS pursuant to Code of Alabama 1975, Section 36-27-6 were not required by statute to increase covered member contribution rates but were provided the opportunity to do so through Act 2011-676. City of Alabaster did not elect to increase contribution rates for its members. By adopting Act 2011-676, Tier 1 regular members' contribution rates increased from 5% to 7.5% of earnable compensation and Tier 1 certified law enforcement, correctional officers', and firefighters' member contribution rates increased from 6% to 8.5% of earnable compensation.

Tier 2 covered members of the ERS contribute 6% of earnable compensation to the ERS as required by statute. Tier 2 certified law enforcement, correctional officers, and firefighters of the ERS are required by statute to contribute 7% of earnable compensation. Tier 2 State Police members of the ERS contribute 10% of earnable compensation. These contributions rates are the same for Tier 2 covered members of ERS local participating employers.

The ERS establishes rates based upon an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year with additional amounts to finance any unfunded accrued liability, the preretirement death benefit, and administrative expenses of the Plan. For the year ended September 30, 2024, the City's active employee contribution rate was 6.66% of covered employee payroll, and the City's average contribution rate to fund the normal and accrued liability costs was 5.67% of pensionable payroll for Tier 1 members and 7.92% of pensionable payroll for Tier 2 members.

City's contractually required contribution rate for the year ended September 30, 2024, was 10.52% of pensionable pay for Tier 1 employees, and 8.39% of pensionable pay for Tier 2 employees. These required contribution rates are based upon the actuarial valuation as of September 30, 2021, a percent of annual pensionable payroll, and actuarially determined as an amount that, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, with an additional amount to finance any unfunded accrued liability. Total employer contributions to the pension plan from the City were \$1,782,307 for the year ended September 30, 2024.

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**8. Pension Plan - Continued**

***Net Pension Liability***

The City's net pension liability was measured as of September 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as September 30, 2022, rolled forward to September 30, 2023, using standard roll-forward techniques as shown in the following table:

	<b>Expected</b>	<b>Actual Before Plan Changes</b>	<b>Actual After Plan Changes</b>
(a) Total Pension Liability as of September 30, 2022	\$ 63,539,746	\$ 63,992,355	\$ 63,992,355
(b) Discount Rate	7.45%	7.45%	7.45%
(c) Entry Age Normal Cost for the period October 1, 2022 - September 30, 2023	1,758,361	1,758,361	1,758,361
(d) Transfers Among Employers	-	(127,566)	(127,566)
(e) Actual Benefit Payments and Refunds for the period October 1, 2022 - September 30, 2023	(2,858,121)	(2,858,121)	(2,858,121)
(f) Total Pension Liability as of September 30, 2023 [(a) x (1+(b))] + (c) + (d) + [(e) x (1 + 0.5*(b))]	<u>\$ 67,067,232</u>	<u>\$ 67,883,160</u>	<u>\$ 67,883,160</u>
(g) Difference between Expected and Actual		\$ 815,928	
(h) Less Liability Transferred for Immediate Recognition		<u>329,598</u>	
(i) Difference between Expected and Actual - Experience (Gain)/Loss		<u>\$ 486,330</u>	
(j) Difference between Actual TPL Before and After Plan Changes - Benefit Changes			<u>\$ -</u>

***Actuarial Assumptions***

The total pension liability as of September 30, 2023 was determined based on the annual actuarial funding valuation report prepared as of September 30, 2022. The key actuarial assumptions are summarized below:

Inflation	2.50%
Projected Salary Increases	3.25 - 6.00%
Investment Rate of Return *	7.45%, including inflation

\*Net of pension plan investment expense



**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**8. Pension Plan - Continued**

Mortality rates were based on the Pub 2010 Below Median Tables, projected generationally using the MP 2020 scale, which is adjusted by 66 2/3% beginning with year 2019:

Group	Membership Totals	Set Forward (+)/ Setback (-)	Adjustment to Rates
			Male: 90% ages < 65; 96% ages >= 65; Females: 96% all ages
Non-FLC Service Retirees	General Healthy Below Median	Male: +2, Female +2	
FLC/State police Service Retirees	Public Safety Healthy Below Median	Male: +1, Female None	None
Beneficiaries	Contingent Survivor Below Median	Male: +2, Female +2	None
Non-FLC Disabled Retirees	General Disability	Male: +7, Female +3	None
FLC/State Police Disabled Retirees	Public Safety Disability	Male: +7, Female None	None

The actuarial assumptions used in the actuarial valuation as of September 30, 2021, were based on the results of an actuarial experience study for the period of October 1, 2015 - September 30, 2020.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target asset allocation and best estimates of geometric real rates of return for each major asset class are as follows:

	Target Allocation	Long-Term Expected Rate of Return*
Fixed income	15.00%	2.80%
U.S. large stocks	32.00%	8.00%
U.S. mid stocks	9.00%	10.00%
U.S. small stocks	4.00%	11.00%
International developed market stocks	12.00%	9.50%
International emerging market stocks	3.00%	11.00%
Alternatives	10.00%	9.00%
Real estate	10.00%	6.50%
Cash	5.00%	1.50%
	<u>100.00%</u>	

\*Includes assumed rate of inflation of 2.50%.

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**8. Pension Plan - Continued**

***Discount Rate***

The discount rate used to measure the total pension liability was the long term rate of return, 7.45%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the employer contributions will be made in accordance with the funding policy adopted by the ERS Board of Control. Based on those assumptions, components of the pension plan's fiduciary net position were projected to be available to make all projected future benefit payments of current pan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Changes in the City's net pension liability consisted of the following at September 30, 2023:

	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Liability (Asset) (a) - (b)</b>
Balances at September 30, 2022	\$ 63,539,746	\$ 42,057,459	\$ 21,482,287
Changes for the year:			
Service cost	1,758,361	-	1,758,361
Interest	4,627,246	-	4,627,246
Changes of benefit terms	-	-	-
Differences between expected and actual experience	486,330	-	486,330
Contributions - employer	-	1,531,743	(1,531,743)
Contributions - employee	-	1,231,579	(1,231,579)
Net investment income	-	5,475,321	(5,475,321)
Benefits of payments, including refunds of employee contributions	(2,858,121)	(2,858,121)	-
Transfers among employers	329,598	329,598	-
Net changes:	4,343,414	5,710,120	(1,366,706)
Balances at September 30, 2023	\$ 67,883,160	\$ 47,767,579	\$ 20,115,581

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**8. Pension Plan - Continued**

***Sensitivity of the Net Pension Liability to Changes in the Discount Rate***

The following table presents the City's net pension liability calculated using the discount rate of 7.45%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.45%) or 1-percentage-point higher (8.45%) than the current rate:

	<b>1% Decrease (6.45%)</b>	<b>Current Discount Rate (7.45%)</b>	<b>1% Increase (8.45%)</b>
Plan's Net Pension Liability (Asset)	\$ 29,140,811	\$ 20,115,581	\$ 12,606,671

***Pension Plan Fiduciary Net Position***

Detailed information about the pension plan's fiduciary net position is available in the separately issued RSA Comprehensive Annual Report for the fiscal year ended September 30, 2023. The supporting actuarial information is included in the GASB Statement No. 68 Report for the ERS prepared as of September 30, 2023. The auditor's report on the Schedule of Changes in Fiduciary Net Position by Employer and accompanying notes detail by employer and in aggregate additional information needed to comply with GASB 68. The additional financial and actuarial information is available at <http://www.rsa-al.gov/index.php/employers/financial-reports/gasb-68-reports/>.

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

For the year ended September 30, 2024, the City recognized pension expense of \$3,617,954. At September 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions of the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 2,784,448	\$ 1,814,557
Changes of assumptions	1,732,828	-
Net difference between projected and actual earnings on pension plan investments	1,852,886	-
Employer contributions subsequent to the measurement date	1,782,307	-
	<u>\$ 8,152,469</u>	<u>\$ 1,814,557</u>

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**8. Pension Plan - Continued**

Amounts reported as deferred outflows of resources and deferred inflows of resources to pensions will be recognized in pension expense as follows:

	<b>Deferred Outflows (Inflows) of Resources</b>
2023	\$ 961,817
2024	802,010
2025	2,083,697
2026	114,935
2027	442,448
Thereafter	150,698

**9. Other Post-Employment Benefits**

**General Information about the OPEB Plan**

*Plan description* – The City of Alabaster (the City) provides certain continuing health care and life insurance benefits for its retired employees. The City of Alabaster’s OPEB Plan (the OPEB Plan) is a single-employer defined benefit OPEB plan administered by the City. The authority to establish and/or amend the obligation of the employer, employees and retirees rests with the City. No assets are accumulated in a trust that meets the criteria in Governmental Accounting Standards Board (GASB).

*Benefits Provided* – Medical benefits are provided through a comprehensive medical benefit plan. Medical benefits are provided to employees upon actual retirement. The earliest retirement eligibility provisions are as follows: 25 years of service at any age; or age 60 and 10 years of service (called “Tier 1” members). For employees hired on or after January 1, 2013 (called “Tier 2” members), the retirement eligibility is age 60 and 10 years of service.

*Employees covered by benefit terms* – At September 30, 2024, the following employees were covered by the benefit terms:

Active participants	44
Vested former participants	-
Retired participants	253
	<u>297</u>

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**9. Other Post-Employment Benefits (continued)**

**Total OPEB Liability**

The City's total OPEB liability of \$21,751,933 was measured as of September 30, 2024 and was determined by an actuarial valuation as of that date.

*Actuarial Assumptions and other inputs* – The total OPEB liability in the September 30, 2024 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	3.00%
Salary increases	3.00%, including inflation
Prior discount rate	4.09%
Discount rate	3.81%, net of OPEB plan investment expense, including inflation
Healthcare cost trend rates	Getzen model, initial trend of 5.50%
Mortality	Pub-2010/2021

The discount rate was based on the average of the Bond Buyers' 20-year general obligation municipal bond index as of September 30, 2024, the end of the applicable measurement period.

The actuarial assumptions used in the September 30, 2024 valuation were based on the results of ongoing evaluations of the assumptions from October 1, 2009 to September 30, 2024.

**Changes in the Total OPEB Liability**

Balance at September 30, 2023	\$ 20,877,451
Changes for the year:	
Service cost	838,641
Interest	871,038
Differences between expected and actual experience	933,082
Changes in assumptions	(1,402,433)
Benefit payments and net transfers	(365,846)
Net changes	<u>874,482</u>
Balance at September 30, 2024	<u><u>\$ 21,751,933</u></u>

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**9. Other Post-Employment Benefits (continued)**

*Sensitivity of the total OPEB liability to changes in the discount rate* – The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.09%) or 1-percentage-point higher (5.09%) than the current discount rate:

	<b>1% Decrease (2.81%)</b>	<b>Current Discount Rate (3.81%)</b>	<b>1% Increase (4.81%)</b>
Net OPEB Liability (Asset)	\$ 25,731,328	\$ 21,751,933	\$ 18,603,915

*Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates* – The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	<b>1% Decrease (4.50%)</b>	<b>Healthcare Cost Trend (5.50%)</b>	<b>1% Increase (6.50%)</b>
Net OPEB Liability (Asset)	\$ 18,387,492	\$ 21,751,933	\$ 26,048,063

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources to OPEB**

For the year ended September 30, 2024, the City recognized OPEB expense of \$2,741,313. At September 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 3,009,102	\$ (1,537,291)
Changes of assumptions	6,087,192	(159,017)
	<u>\$ 9,096,294</u>	<u>\$ (1,696,308)</u>

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**9. Other Post-Employment Benefits (continued)**

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	<b>Deferred Outflows (Inflows) of Resources</b>
2023	\$ 1,057,141
2024	1,057,141
2025	1,057,141
2026	1,057,141
2027	1,057,141
Thereafter	2,114,281

**10. Noncash Investing, Capital, and Financing Activities**

The Sewer Fund has amortization of premiums of \$182,174 and amortization of deferred amounts on refunding of \$78,689 for the year ended September 30, 2024.

**11. Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; error and omissions; injuries to employees; and natural disasters. The City's risk management program mainly encompasses obtaining property and liability insurance through commercial insurance carriers. During the year ended September 30, 2024, the City paid premiums of approximately \$850,668 to commercial insurance carriers for provisions of various liability, property, casualty, cyber and workers compensation insurance. In addition, the City has a deductible of \$5,000. The deductible is \$5,000 for general liability, \$500 for property, and \$15,000 for cyber insurance. There were no significant changes in coverage retention, or limits during the fiscal year. The General Fund handles property claims for the City and absorbs the loss for any amounts below the deductible amounts. In the last three years, the City has not entered into any settlements that exceeded the City's self-insured retention limits.

**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**12. Economic Dependency**

The City is economically dependent on a small number of principal taxpayers. Sales and use tax revenue accounted for 66.0% of total governmental fund-type revenues for the year ended September 30, 2024. Sales and use tax revenues received from one major taxpayer accounted for 15.21% of the total sales and use tax collected City-wide. In addition, business license revenues received from one major company accounted for 33.5% of the total business license revenues collected City-wide.

**13. Tax Abatements**

The City enters into sales tax abatement agreements with local businesses under the Tax Incentive Reform Act of 1992. Under the Act, cities, counties and public industrial authorities have the ability to abate sales and use taxes and property taxes for various time periods depending on the type of business, all for the purposes of attracting or retaining businesses within their jurisdictions. The abatements may be granted to any business located within or promising to relocate to the City. For the fiscal year ended September 30, 2024, the City abated taxes totaling \$197,176 under this Act, as summarized below.

<b>Purpose</b>	<b>Type of Taxes Abated</b>	<b>Percentage of Taxes Abated during the Fiscal year</b>	<b>Amount of Taxes Abated during the Fiscal Year</b>
Development of Manufacturing Facility	Property	100%	\$ 21,849
Development of Manufacturing Facility	Property	100%	28,034
Development of Manufacturing Facility	Property	100%	7,166
Development of Manufacturing Facility	Property	100%	6,300
Development of Commercial Shopping Center	Sales	31%	73,887
Development of Commercial Shopping Center	Sales	4.0%	13,102
Development of Commercial Shopping Center	Sales	5.6%	46,838
Backfill space in Commercial Shopping Center			<u>\$ 197,176</u>

**14. Accounting Changes and Accounting Standards**

The GASB has issued the following statements and implementation guides:

The GASB issued Statement No. 100, *Accounting Changes and Error Corrections* which enhances accounting and financial reporting requirements for accounting changes and error corrections. The requirements of GASB 100 apply to financial statements starting with the fiscal year beginning after June 15, 2023. The City implemented GASB 100 for the fiscal year ending September 30, 2024. Adoption did not effect the City's current year financial statements.



**City of Alabaster, Alabama**  
Notes to Financial Statements  
September 30, 2024

**14. Accounting Changes and Accounting Standards (continued)**

The GASB issued Statement No. 101, *Compensated Absences* which updates the recognition and measurement guidance for compensated absences. The requirements of GASB 101 apply to financial statements starting with the fiscal year beginning after December 15, 2023. The City is currently evaluating the impact GASB 101 may have on its financial statements.

The GASB issued Statement No. 102, *Certain Risk Disclosures* which provides users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. The requirements of GASB 102 apply to financial statements starting with the fiscal year beginning after June 15, 2024. The City is currently evaluating the impact GASB 102 may have on its financial statements.

The GASB issued Implementation Guide 2023-1, *Implementation Guidance Update-2023* which provides clarifications and interpretations to existing accounting and financial reporting standards applicable to state and local governments. The requirements of this implementation guide took effect during the year ended September 30, 2024. Adoption did not effect the City's current year financial statements.

The GASB issued Statement No. 103, *Financial Reporting Model Improvements* which enhances the financial reporting model established by GASB Statement No. 34 aiming to improve the effectiveness and consistency of governmental financial reports. The requirements of GASB 103 apply to financial statements starting with the fiscal year beginning after June 15, 2025. The City is currently evaluating the impact GASB 103 may have on its financial statements.

The GASB issued Statement No. 104, *Disclosure of Certain Capital Assets* which enhances the transparency and consistency of financial reporting by mandating specific disclosures related to certain capital assets. The requirements of GASB 104 apply to financial statements starting with the fiscal year beginning after June 15, 2025. The City is currently evaluating the impact GASB 104 may have on its financial statements.

For the original pronouncements, please visit the GASB's website, [www.gasb.org](http://www.gasb.org).

**15. Commitments**

At September 30, 2024, the City had contractual commitments totaling \$8,009,794 for several parks and recreation projects, traffic projects, sewer plant projects and road projects.

**16. Subsequent Events**

On November 21, 2024, the City issued \$19,830,000 of General Obligation warrants. The proceeds of this debt issuance will be used for infrastructure improvements related to the construction of a new recreation center and library on Highway 119.

## **REQUIRED SUPPLEMENTARY INFORMATION**

**City of Alabaster, Alabama**  
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
General Fund  
For the Year Ended September 30, 2024

	Budgeted - Original	Budgeted - Final	Actual	Variance w/ Final Budget
<b>Revenues</b>				
Taxes				
Sales	\$ 38,957,225	\$ 37,110,935	\$ 36,993,403	\$ (117,532)
Property	5,846,500	5,893,390	5,900,087	6,697
Other	1,921,000	1,843,597	1,796,194	(47,403)
Licenses and permits	5,653,500	5,941,030	5,970,433	29,403
Intergovernmental	125,000	196,600	196,623	23
Charges for services	351,000	380,430	458,380	77,950
Fines and forfeitures	503,500	637,850	651,157	13,307
Donations, gifts, and grants	20,000	33,875	33,992	117
Interest	175,000	472,000	488,828	16,828
Other	1,521,350	2,072,079	2,128,372	56,293
	55,074,075	54,581,786	54,617,469	35,683
<b>Expenditures</b>				
General government				
Administrative	3,997,086	3,580,543	3,665,969	(85,426)
Finance	870,477	879,397	889,889	(10,492)
Personnel	2,240,952	2,293,542	2,328,961	(35,419)
Elected officials	368,635	362,456	364,018	(1,562)
Total general government	7,477,150	7,115,938	7,248,837	(132,899)
Public protection				
Police	11,859,746	12,413,715	12,445,898	(32,183)
Municipal court	652,145	655,000	657,357	(2,357)
Fire	9,861,648	9,179,789	8,986,890	192,899
Total general government	22,373,539	22,248,504	22,090,145	158,359
Public ways and facilities				
Library	1,015,715	1,036,715	1,018,253	18,462
Public works	2,773,466	3,301,746	3,207,420	94,326
Parks and recreation	3,979,685	4,056,567	4,155,474	(98,907)
Total general government	7,768,866	8,395,028	8,381,147	13,881
Alabaster City Schools				
Payments to the Alabaster Board of Education	7,589,085	7,289,085	7,225,369	63,716
Total Alabaster City Schools	7,589,085	7,289,085	7,225,369	63,716
Total expenditures	45,208,640	45,048,555	44,945,498	103,057
Excess revenue over expenditures	9,865,435	9,533,231	9,671,971	(67,374)
<b>Other financing sources (uses)</b>				
Proceeds from sale of capital assets	75,000	277,900	277,950	50
Transfers (out) in	(9,440,434)	(10,693,695)	(9,912,284)	781,411
Total other financing sources (uses)	(9,365,434)	(10,415,795)	(9,634,334)	781,461
Net change in fund balance	\$ 500,001	\$ (882,564)	\$ 37,637	\$ 714,087

See notes to required supplementary information.

**City of Alabaster, Alabama**  
**Schedule of Changes in the Net Pension Liability and Related Ratios**  
**For the Last Ten Years Ended September 30,**

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Total pension liability</b>										
Service cost	\$ 1,758,361	\$ 1,658,280	\$ 1,350,231	\$ 1,307,609	\$ 1,261,525	\$ 1,206,530	\$ 1,209,192	\$ 1,133,362	\$ 1,107,963	\$ 1,071,349
Interest	4,627,246	4,215,751	4,089,225	3,736,104	3,581,836	3,502,407	3,314,074	3,001,907	2,825,314	2,636,186
Changes of benefit terms	-	36,694	-	664,392	-	-	-	-	-	-
Differences between expected and actual experience	486,330	2,507,081	(2,093,297)	1,152,785	(567,548)	(1,476,961)	(238,179)	698,319	(130,968)	-
Changes of assumptions	-	-	2,742,930	-	-	286,869	-	2,087,875	-	-
Benefit payments, including refunds of employee contributions	(2,858,121)	(2,675,510)	(2,405,799)	(2,113,929)	(2,108,928)	(2,035,712)	(1,676,289)	(1,646,482)	(1,543,314)	(1,143,546)
Transfers among employers	329,598	(127,566)	(67,986)	(15,045)	(160,902)	(121,518)	1,016	(21,679)	-	-
<b>Net change in total pension liability</b>	<b>4,343,414</b>	<b>5,614,730</b>	<b>3,615,304</b>	<b>4,731,916</b>	<b>2,005,983</b>	<b>1,361,615</b>	<b>2,609,814</b>	<b>5,253,302</b>	<b>2,258,995</b>	<b>2,563,989</b>
<b>Total pension liability - beginning</b>	<b>63,539,746</b>	<b>57,925,016</b>	<b>54,309,712</b>	<b>49,577,796</b>	<b>47,571,813</b>	<b>46,210,198</b>	<b>43,600,384</b>	<b>38,347,082</b>	<b>36,088,087</b>	<b>33,524,098</b>
<b>Total pension liability - ending (a)</b>	<b>\$ 67,883,160</b>	<b>\$ 63,539,746</b>	<b>\$ 57,925,016</b>	<b>\$ 54,309,712</b>	<b>\$ 49,577,796</b>	<b>\$ 47,571,813</b>	<b>\$ 46,210,198</b>	<b>\$ 43,600,384</b>	<b>\$ 38,347,082</b>	<b>\$ 36,088,087</b>
<b>Plan fiduciary net position</b>										
Contributions - employer	\$ 1,531,743	\$ 1,515,498	\$ 1,370,341	\$ 1,244,513	\$ 1,353,145	\$ 1,207,753	\$ 1,099,193	\$ 1,112,726	\$ 1,041,311	\$ 1,039,130
Contributions - member	1,231,579	1,092,791	1,135,011	857,988	850,074	810,904	767,928	746,133	721,895	691,926
Net investment income	5,475,321	(6,181,734)	8,798,229	2,141,482	939,384	3,107,563	3,808,336	2,731,430	313,475	2,802,343
Benefit payments, including refunds of employee contributions	(2,858,121)	(2,675,510)	(2,405,799)	(2,113,929)	(2,108,928)	(2,035,712)	(1,676,289)	(1,646,482)	(1,543,314)	(1,143,546)
Transfers among employers	329,598	(127,566)	(67,986)	(15,045)	(160,902)	(121,518)	1,016	(21,679)	(242,352)	(53,073)
<b>Net change in plan fiduciary net position</b>	<b>5,710,120</b>	<b>(6,376,521)</b>	<b>8,829,796</b>	<b>2,115,009</b>	<b>872,773</b>	<b>2,968,990</b>	<b>4,000,184</b>	<b>2,922,128</b>	<b>291,015</b>	<b>3,336,780</b>
<b>Plan net position - beginning</b>	<b>42,057,459</b>	<b>48,433,980</b>	<b>39,604,184</b>	<b>37,489,175</b>	<b>36,616,402</b>	<b>33,647,412</b>	<b>29,647,228</b>	<b>26,725,100</b>	<b>26,434,085</b>	<b>23,097,305</b>
<b>Plan net position - ending (b)</b>	<b>\$ 47,767,579</b>	<b>\$ 42,057,459</b>	<b>\$ 48,433,980</b>	<b>\$ 39,604,184</b>	<b>\$ 37,489,175</b>	<b>\$ 36,616,402</b>	<b>\$ 33,647,412</b>	<b>\$ 29,647,228</b>	<b>\$ 26,725,100</b>	<b>\$ 26,434,085</b>
<b>Net pension liability (a) - (b)</b>	<b>\$ 20,115,581</b>	<b>\$ 21,482,287</b>	<b>\$ 9,491,036</b>	<b>\$ 14,705,528</b>	<b>\$ 12,088,621</b>	<b>\$ 10,955,411</b>	<b>\$ 12,562,786</b>	<b>\$ 13,953,156</b>	<b>\$ 11,621,982</b>	<b>\$ 9,654,002</b>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	<b>70.37%</b>	<b>66.19%</b>	<b>83.61%</b>	<b>72.92%</b>	<b>75.62%</b>	<b>76.97%</b>	<b>72.81%</b>	<b>68.00%</b>	<b>69.69%</b>	<b>73.25%</b>
<b>Covered-employee payroll</b>	<b>\$ 17,286,304</b>	<b>\$ 16,165,764</b>	<b>\$ 15,473,621</b>	<b>\$ 14,261,436</b>	<b>\$ 14,102,477</b>	<b>\$ 13,877,934</b>	<b>\$ 13,387,819</b>	<b>\$ 13,162,698</b>	<b>\$ 12,697,022</b>	<b>\$ 12,269,384</b>
<b>Net pension liability as a percentage of covered payroll</b>	<b>116.37%</b>	<b>132.89%</b>	<b>61.34%</b>	<b>103.11%</b>	<b>85.72%</b>	<b>78.94%</b>	<b>93.84%</b>	<b>106.01%</b>	<b>91.53%</b>	<b>78.68%</b>

This schedule is presented to illustrate the requirement to show information for 10 years.

See notes to required supplementary information.

**City of Alabaster, Alabama**  
**Schedule of Employer Contributions - Pension**  
**For the Last Ten Years Ended September 30,**

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Actuarially determined contribution	\$ 1,713,509	\$ 1,531,743	\$ 1,470,006	\$ 1,370,341	\$ 1,244,513	\$ 1,304,443	\$ 1,176,745	\$ 1,099,193	\$ 1,161,460	\$ 1,085,256
Contributions in relation to the actuarially determined contributions	1,713,509	1,531,743	1,470,006	1,370,341	1,244,513	1,304,443	1,176,745	1,099,193	1,161,460	1,085,256
Contributions deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>Covered-employee payroll</b>	<b>\$ 18,593,535</b>	<b>\$ 17,286,304</b>	<b>\$ 16,165,764</b>	<b>\$ 17,286,304</b>	<b>\$ 14,261,436</b>	<b>\$ 14,102,477</b>	<b>\$ 13,877,934</b>	<b>\$ 13,387,819</b>	<b>\$ 13,162,698</b>	<b>\$ 12,697,022</b>
<b>Contributions as a percentage of covered payroll</b>	<b>9.22%</b>	<b>8.86%</b>	<b>9.09%</b>	<b>7.93%</b>	<b>8.73%</b>	<b>9.25%</b>	<b>8.48%</b>	<b>8.21%</b>	<b>8.82%</b>	<b>8.55%</b>

This schedule is presented to illustrate the requirement to show information for 10 years

See notes to required supplementary information.

**City of Alabaster, Alabama**  
**Schedule of Changes in Net OPEB Liability and Related Ratios**  
**For the Last Seven Years Ended September 30,**

<b>Total OPEB Liability</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Service cost	\$ 838,641	\$ 841,156	\$ 411,285	\$ 404,110	\$ 374,353	\$ 203,817	\$ 195,865
Interest	871,038	784,348	234,380	213,439	274,460	251,989	247,553
Changed in benefit terms	-	-	-	-	-	-	-
Differences between expected and actual experience	(1,402,434)	579,149	3,264,109	310,616	(401,232)	-	-
Changes in assumptions	933,082	(204,450)	4,687,206	525,393	2,837,763	-	-
Benefit payments	(365,846)	(213,306)	(202,186)	(213,596)	(202,461)	(179,033)	(97,573)
Net change in total OPEB liability	874,481	1,786,897	8,394,794	1,239,962	2,882,883	276,773	345,845
Total OPEB liability - beginning of year	20,877,452	19,090,555	10,695,761	9,455,799	6,572,916	6,296,143	5,950,298
Total OPEB liability - end of year	<u>\$ 21,751,933</u>	<u>\$ 20,877,452</u>	<u>\$ 19,090,555</u>	<u>\$ 10,695,761</u>	<u>\$ 9,455,799</u>	<u>\$ 6,572,916</u>	<u>\$ 6,296,143</u>
Covered-employee payroll	<u>\$ 16,611,385</u>	<u>\$ 14,573,423</u>	<u>\$ 14,148,954</u>	<u>\$ 12,726,289</u>	<u>\$ 12,355,620</u>	<u>\$ 11,225,959</u>	<u>\$ 11,225,959</u>
Net OPEB liability as a percentage of covered-employee payroll	<u>130.95%</u>	<u>143.26%</u>	<u>134.93%</u>	<u>84.04%</u>	<u>76.53%</u>	<u>58.55%</u>	<u>56.09%</u>

This schedule is presented to illustrate the requirement to show information for 10 years. Until a full 10-year trend is compiled, the City of Alabaster will only present information for which information is available.

See notes to required supplementary information.

**City of Alabaster, Alabama**  
Notes to Required Supplementary Information  
September 30, 2024

**1. Budgetary Information**

The Annual Budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America. The following describes the budgeted and non-budgeted funds:

Annually-Budgeted Governmental Funds

General Fund  
Capital Projects Fund  
Debt Service Fund  
Special Revenue Funds:  
    Four Cent Gas Tax Fund  
    Seven Cent Gas Tax Fund  
    Ten Cent Gas Tax Fund  
    Corrections Fund  
    Drug Seizure Fund  
    Municipal Training Fund  
    Library State Aid Fund  
    Municipal Judicial Fund

The City's Public Building Authority Fund, although presented as a major fund, is not legally required to adopt a budget, and did not adopt a budget for the year ended September 30, 2024. As a result, no Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual is presented for the Public Building Authority.

The City follows these procedures in establishing the budgetary data reflected in the required supplementary information:

1. Instructions and budget work papers are distributed to departments and a revenue estimate for the following fiscal year is prepared.
2. Departments return copies of completed budget requests forms to the budget staff.
3. The Mayor and budget staff begin individual departmental reviews and prepare recommended changes to the departmental budgets.
4. The Mayor submits recommended departmental changes to individual departments affected.
5. Departments incorporated recommended budget changes and update budget schedules.
6. The Mayor's recommended budget is finalized for submission to the City Council.
7. The Mayor presents the proposed budget to the City Council.
8. The City Council takes final action for approval of the operating budget by the beginning date of the fiscal year.

The annual budget is prepared by fund, department and object. The Mayor or appointed City staff is authorized to make budget transfers by object within each department. Transfers of appropriations between departments or between funds require approval of the City Council. The legal level of budgetary control is by department.

**City of Alabaster, Alabama**  
Notes to Required Supplementary Information  
September 30, 2024

**1. Budgetary Information (continued)**

The original and final/amended budget amounts are reflected in the required supplementary information.

The Following represents expenditures in excess of appropriations of the following amounts by department for the fiscal year ended September 30, 2024:

Taxes		
Sales	\$	(117,532)
Property	\$	(47,403)
General government		
Administration	\$	(85,426)
Finance	\$	(10,492)
Personnel	\$	(35,419)
Elected officials	\$	(1,562)
Public protection		
Police	\$	(32,183)
Municipal court	\$	(2,357)
Public ways and facilities		
Parks and recreation	\$	(98,907)

**2. Summary of Significant Pension Plan Practices**

Actuarially determined contribution rates are calculated as of September 30, three years prior to the end of the fiscal year in which contributions are reported. Contributions for fiscal year 2024 were based on the September 30, 2021 actuarial valuation.

Methods and assumptions used to determine contribution rates for the period October 1, 2023 to September 30, 2024:

Actuarial cost method	Entry age
Amortization method	Level percent closed
Remaining amortization period	20.6 years
Asset valuation method	Five-year smoothed market
Inflation	2.50%
Salary increases	3.25 - 6.00%, including inflation
Investment rate of return	7.45%, net of pension plan investment expense, including inflation



**City of Alabaster, Alabama**  
Notes to Required Supplementary Information  
September 30, 2024

**3. Summary of Significant OPEB Plan Practices**

No assets are accumulated in a trust that meets the criteria in Governmental Accounting Standards Board (GASB) Statement No. 75, paragraph 4, *Postemployment Benefits Other Than Pensions – Reporting for Benefits Not Provided Through Trusts That Meet Specified Criteria – Defined Benefit*, to pay related benefits.

Methods and assumptions used to determine contribution rates for the period October 1, 2023 to September 30, 2024:

Actuarial cost method	Individual entry age Normal
Amortization method	Level dollar, open
Remaining amortization period	30 years
Asset valuation method	Fair Value
Inflation	3.00% annually
Salary increases	3.00% annually
Discount rate	4.02% annually
Retirement age	Five years' delay, 25 years of service at any age; but not later than age 60; or attainment of age 60 and 10 years of service; employees hired on or after January 1, 2013 are not eligible to retire until age 62.
Mortality	SOA RP-2014 Combined Mortality Table
Turnover	Age-specific table with an average of 5% when applied to the active census

## **SUPPLEMENTARY INFORMATION**

**City of Alabaster, Alabama**  
Combining Balance Sheets  
Nonmajor Governmental Funds  
September 30, 2024

	Capital Projects	Special Revenue									Total Nonmajor Governmental Funds
	Subdivision Capital Projects	7 Cent Gas Tax	4 Cent Gas Tax	10 Cent Gas Tax	Corrections	Drug Seizure	Municipal Training	Library State Aid	Municipal Judicial	Total	
<b>Assets</b>											
Restricted assets											
Cash and cash equivalents	\$ 4,451	\$ 189	\$ 134	\$ 20	\$ 32,690	\$ 48,454	\$ 17,667	\$ 3,489	\$ 3,704	\$ 106,347	\$ 110,798
Certificates of deposit	438,300	-	-	-	-	-	-	-	-	-	438,300
Other receivables	-	-	-	-	7,735	-	450	-	1,830	10,015	10,015
Total assets	<u>\$ 442,751</u>	<u>\$ 189</u>	<u>\$ 134</u>	<u>\$ 20</u>	<u>\$ 40,425</u>	<u>\$ 48,454</u>	<u>\$ 18,117</u>	<u>\$ 3,489</u>	<u>\$ 5,534</u>	<u>\$ 116,362</u>	<u>\$ 559,113</u>
<b>Liabilities</b>											
Payable from restricted assets											
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ 14,406	\$ -	\$ -	\$ 936	\$ -	\$ 15,342	\$ 15,342
Due to other funds	-	-	-	-	-	-	-	2,419	-	2,419	2,419
Cash bonds	158,357	-	-	-	-	-	-	-	-	-	158,357
Total liabilities	<u>158,357</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>14,406</u>	<u>-</u>	<u>-</u>	<u>3,355</u>	<u>-</u>	<u>17,761</u>	<u>176,118</u>
<b>Fund balance (deficit)</b>											
Restricted for											
Capital improvements	284,394	-	-	-	-	-	-	-	-	-	284,394
Library	-	-	-	-	-	-	-	134	-	134	134
Public protection	-	-	-	-	26,019	48,454	18,117	-	5,534	98,124	98,124
Infrastructure maintenance	-	189	134	20	-	-	-	-	-	343	343
	<u>284,394</u>	<u>189</u>	<u>134</u>	<u>20</u>	<u>26,019</u>	<u>48,454</u>	<u>18,117</u>	<u>134</u>	<u>5,534</u>	<u>98,601</u>	<u>382,995</u>
Total liabilities and fund balance	<u>\$ 442,751</u>	<u>\$ 189</u>	<u>\$ 134</u>	<u>\$ 20</u>	<u>\$ 40,425</u>	<u>\$ 48,454</u>	<u>\$ 18,117</u>	<u>\$ 3,489</u>	<u>\$ 5,534</u>	<u>\$ 116,362</u>	<u>\$ 559,113</u>

**City of Alabaster, Alabama**  
Combining Statements of Revenues, Expenditures and Changes in Fund Balances  
Nonmajor Governmental Funds  
For the Year Ended September 30, 2024

	Capital Projects	Special Revenue									Total Nonmajor Governmental Funds
	Subdivision Capital Projects	7 Cent Gas Tax	4 Cent Gas Tax	10 Cent Gas Tax	Corrections	Drug Seizure	Municipal Training	Library State Aid	Municipal Judicial	Total	
<b>Revenues</b>											
Intergovernmental	\$ -	\$ 74,737	\$ 59,160	\$ 278,104	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 412,001	\$ 412,001
Fines and forfeitures	-	-	-	-	103,592	-	9,946	-	24,748	138,286	138,286
Donations, gifts, and grants	-	-	-	-	-	-	-	37,449	-	37,449	37,449
Interest	20,139	83	65	281	677	-	551	73	133	1,863	22,002
Total revenues	20,139	74,820	59,225	278,385	104,269	-	10,497	37,522	24,881	589,599	609,738
<b>Expenditures, current</b>											
General government	-	-	-	-	-	-	-	-	-	-	-
Public protection	-	-	-	-	157,844	-	975	-	-	158,819	158,819
Public ways and facilities	-	-	-	-	-	-	-	37,461	-	37,461	37,461
Total expenditures	-	-	-	-	157,844	-	975	37,461	-	196,280	196,280
<b>Capital Outlay</b>	-	-	-	-	-	-	-	-	-	-	-
<b>Other Financing (uses) sources</b>											
Transfers in	-	-	-	-	-	-	-	-	-	-	-
Transfers out	-	(94,800)	(75,150)	(346,050)	(9,258)	-	(55,609)	-	(27,255)	(608,122)	(608,122)
Total Financing (uses) sources	-	(94,800)	(75,150)	(346,050)	(9,258)	-	(55,609)	-	(27,255)	(608,122)	(608,122)
Net change in fund balance	20,139	(19,980)	(15,925)	(67,665)	(62,833)	-	(46,087)	61	(2,374)	(214,803)	(194,664)
Fund balance - beginning of year	264,255	20,169	16,059	67,685	88,852	48,454	64,204	73	7,908	313,404	577,659
Fund balance - end of year	\$ 284,394	\$ 189	\$ 134	\$ 20	\$ 26,019	\$ 48,454	\$ 18,117	\$ 134	\$ 5,534	\$ 98,601	\$ 382,995

**City of Alabaster, Alabama**

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual  
Capital Projects Fund  
For the Year Ended September 30, 2024

	<b>Budgeted - Original</b>	<b>Budgeted - Final</b>	<b>Actual</b>	<b>Variance w/ Final Budget</b>
<b>Revenues</b>				
Donations, gifts, and grants	\$ 300,000	\$ 300,000	\$ 315,317	\$ 15,317
Interest	20,000	20,000	210,756	190,756
Total revenue	320,000	320,000	526,073	206,073
<b>Expenditures, current</b>				
Public ways and facilities	2,350,000	232,096	244,135	(12,039)
Capital outlay	19,990,750	25,792,260	26,826,291	(1,034,031)
Debt service				
Interest and fees	-	-	-	-
Total expenditures	22,340,750	26,024,356	27,070,426	(1,046,070)
Excess (deficiency) of revenue over (under) expenditures	(22,020,750)	(25,704,356)	(26,544,353)	839,997
<b>Other financing sources (uses)</b>				
Transfers in	4,691,739	4,991,739	6,456,000	(1,464,261)
Transfers out	-	-	(600,000)	600,000
Total other financing sources (uses)	4,691,739	4,991,739	5,856,000	(864,261)
Net change in fund balance	\$ (17,329,011)	\$ (20,712,617)	\$ (20,688,353)	\$ (24,264)

**City of Alabaster, Alabama**

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual

Debt Service Fund

For the Year Ended September 30, 2024

	<b>Budgeted - Original</b>	<b>Budgeted - Final</b>	<b>Actual</b>	<b>Variance w/ Final Budget</b>
<b>Revenues</b>				
Interest	\$ 50,000	\$ 50,000	\$ 94,398	\$ 44,398
Total revenue	50,000	50,000	94,398	44,398
<b>Expenditures, current</b>				
Principal retirement	3,175,000	3,175,000	3,175,000	-
Interest and fees	1,631,884	1,631,884	1,626,086	5,798
Total expenditures	4,806,884	4,806,884	4,801,086	5,798
Excess (deficiency) of revenue over (under) expenditures	(4,756,884)	(4,756,884)	(4,706,688)	(50,196)
<b>Other financing sources (uses)</b>				
Transfers in	4,648,545	4,648,545	4,553,393	95,152
Total other financing sources (uses)	4,648,545	4,648,545	4,553,393	95,152
Net change in fund balance	\$ (108,339)	\$ (108,339)	\$ (153,295)	\$ 44,956

**City of Alabaster, Alabama**

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual

Seven Cent Gas Tax Fund

For the Year Ended September 30, 2024

	<b>Budgeted - Original</b>	<b>Budgeted - Final</b>	<b>Actual</b>	<b>Variance w/ Final Budget</b>
<b>Revenues</b>				
Intergovernmental	\$ 70,000	\$ 70,000	\$ 74,737	\$ 4,737
Interest	200	200	83	(117)
Other	-	-	-	-
Total revenue	<u>70,200</u>	<u>70,200</u>	<u>74,820</u>	<u>4,620</u>
Excess (deficiency) of revenue over (under) expenditures	<u>70,200</u>	<u>70,200</u>	<u>74,820</u>	<u>(4,620)</u>
<b>Other financing sources (uses)</b>				
Transfers out	(70,000)	(70,000)	(94,800)	24,800
Total other financing sources (uses)	<u>(70,000)</u>	<u>(70,000)</u>	<u>(94,800)</u>	<u>24,800</u>
Net change in fund balance	<u>\$ 200</u>	<u>\$ 200</u>	<u>\$ (19,980)</u>	<u>\$ 20,180</u>

**City of Alabaster, Alabama**

**Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual**

**Four Cent Gas Tax Fund**

**For the Year Ended September 30, 2024**

	<b>Budgeted - Original</b>	<b>Budgeted - Final</b>	<b>Actual</b>	<b>Variance w/ Final Budget</b>
<b>Revenues</b>				
Intergovernmental	\$ 60,000	\$ 60,000	\$ 59,160	\$ (840)
Interest	100	100	65	(35)
Total revenue	60,100	60,100	59,225	(875)
Excess (deficiency) of revenue over (under) expenditures	60,100	60,100	59,225	875
<b>Other financing sources (uses)</b>				
Transfers out	(60,000)	(60,000)	(75,150)	15,150
Total other financing sources (uses)	(60,000)	(60,000)	(75,150)	15,150
Net change in fund balance	\$ 100	\$ 100	\$ (15,925)	\$ 16,025



**City of Alabaster, Alabama****Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual****Ten Cent Gas Tax Fund****For the Year Ended September 30, 2024**

	<b>Budgeted - Original</b>	<b>Budgeted - Final</b>	<b>Actual</b>	<b>Variance w/ Final Budget</b>
<b>Revenues</b>				
Intergovernmental	\$ 250,000	\$ 250,000	\$ 278,104	\$ 28,104
Interest	350	350	281	(69)
Total revenue	250,350	250,350	278,385	28,035
Excess (deficiency) of revenue over (under) expenditures	250,350	250,350	278,385	(28,035)
<b>Other financing sources (uses)</b>				
Transfers out	(250,000)	(250,000)	(346,050)	96,050
Total other financing sources (uses)	(250,000)	(250,000)	(346,050)	96,050
Net change in fund balance	\$ 350	\$ 350	\$ (67,665)	\$ 68,015

**City of Alabaster, Alabama**

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual  
Corrections Fund  
For the Year Ended September 30, 2024

	<b>Budgeted - Original</b>	<b>Budgeted - Final</b>	<b>Actual</b>	<b>Variance w/ Final Budget</b>
<b>Revenues</b>				
Fines and forfeitures	\$ 70,000	\$ 70,000	\$ 103,592	\$ 33,592
Interest	400	400	677	277
Total revenue	<u>70,400</u>	<u>70,400</u>	<u>104,269</u>	<u>33,869</u>
<b>Expenditures, current</b>				
Public protection	<u>65,100</u>	<u>65,100</u>	<u>157,844</u>	<u>(92,744)</u>
Total expenditures	<u>65,100</u>	<u>65,100</u>	<u>157,844</u>	<u>(92,744)</u>
Excess (deficiency) of revenue over (under) expenditures	<u>5,300</u>	<u>5,300</u>	<u>(53,575)</u>	<u>58,875</u>
<b>Other financing sources (uses)</b>				
Transfers out	<u>(75,000)</u>	<u>(75,000)</u>	<u>(9,258)</u>	<u>(65,742)</u>
Total other financing sources (uses)	<u>(75,000)</u>	<u>(75,000)</u>	<u>(9,258)</u>	<u>(65,742)</u>
Net change in fund balance	<u>\$ (69,700)</u>	<u>\$ (69,700)</u>	<u>\$ (62,833)</u>	<u>\$ (6,867)</u>

**City of Alabaster, Alabama**

**Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual**

**Drug Seizure Fund**

**For the Year Ended September 30, 2024**

	<b>Budgeted - Original</b>	<b>Budgeted - Final</b>	<b>Actual</b>	<b>Variance w/ Final Budget</b>
<b>Revenues</b>				
Fines and forfeitures	\$ -	\$ -	\$ -	\$ -
Total revenue	-	-	-	-
<b>Expenditures, current</b>				
Public protection	-	-	-	-
Total expenditures	-	-	-	-
Excess (deficiency) of revenue over (under) expenditures	-	-	-	-
Net change in fund balance	\$ -	\$ -	\$ -	\$ -

**City of Alabaster, Alabama**

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual

Municipal Training Fund

For the Year Ended September 30, 2024

	<b>Budgeted - Original</b>	<b>Budgeted - Final</b>	<b>Actual</b>	<b>Variance w/ Final Budget</b>
<b>Revenues</b>				
Fines and forfeitures	\$ 4,500	\$ 4,500	\$ 9,946	\$ 5,446
Interest	100	100	551	451
Total revenue	4,600	4,600	10,497	5,897
<b>Expenditures, current</b>				
Public protection	4,500	4,500	975	3,525
Total expenditures	4,500	4,500	975	3,525
Excess (deficiency) of revenue over (under) expenditures	100	100	9,522	(9,422)
<b>Other financing sources (uses)</b>				
Transfers out	-	-	(55,609)	55,609
Total other financing sources (uses)	-	-	(55,609)	55,609
Net change in fund balance	\$ 100	\$ 100	\$ (46,087)	\$ 46,187

**City of Alabaster, Alabama**

## Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual

## Library State Aid Fund

For the Year Ended September 30, 2024

	<b>Budgeted - Original</b>	<b>Budgeted - Final</b>	<b>Actual</b>	<b>Variance w/ Final Budget</b>
<b>Revenues</b>				
Donations, gifts, and grants	\$ 32,450	\$ 32,450	\$ 37,449	\$ 4,999
Interest	50	50	73	23
Total revenue	32,500	32,500	37,522	5,022
<b>Expenditures, current</b>				
Public ways and facilities	32,500	32,500	37,461	(4,961)
Total expenditures	32,500	32,500	37,461	(4,961)
Net change in fund balance	\$ -	\$ -	\$ 61	\$ (61)

**City of Alabaster, Alabama**

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual

Municipal Judicial Fund

For the Year Ended September 30, 2024

	<b>Budgeted - Original</b>	<b>Budgeted - Final</b>	<b>Actual</b>	<b>Variance w/ Final Budget</b>
<b>Revenues</b>				
Fines and forfeitures	\$ 17,500	\$ 17,500	\$ 24,748	\$ 7,248
Interest	100	100	133	33
Total revenue	17,600	17,600	24,881	7,281
<b>Expenditures, current</b>				
Public protection	-	-	-	-
Total expenditures	-	-	-	-
Excess (deficiency) of revenue over (under) expenditures	17,600	17,600	24,881	(7,281)
<b>Other financing sources (uses)</b>				
Transfers out	(17,600)	(17,600)	(27,255)	9,655
Total other financing sources (uses)	(17,600)	(17,600)	(27,255)	9,655
Net change in fund balance	\$ -	\$ -	\$ (2,374)	\$ 2,374

**City of Alabaster, Alabama**  
Schedule of Revenues, Expenses, and Changes in Net Position - Budget and Actual  
Sewer Fund  
For the Year Ended September 30, 2024

	<b>Budgeted - Original</b>	<b>Budgeted - Final</b>	<b>Actual</b>	<b>Variance w/ Final Budget</b>
<b>Operating revenues</b>				
Charges for services	\$ 7,703,750	\$ 8,727,914	\$ 9,385,617	\$ 657,703
Total operating revenues	7,703,750	8,727,914	9,385,617	657,703
<b>Operating expenses</b>				
Administration, operations, and maintenance	4,577,452	4,577,452	4,888,204	(310,752)
Depreciation and amortization	-	-	1,702,165	(1,702,165)
Total operating expenses	4,577,452	4,577,452	6,590,369	(2,012,917)
Operating income	3,126,298	4,150,462	2,795,248	(1,355,214)
<b>Non-operating revenues (expenses)</b>				
Interest income	100,000	750,000	824,880	(74,880)
Gain on sale of assets	-	8,055	4,028	4,027
Payment to other governments	-	-	(1,675,497)	
Interest expense	(1,019,100)	(1,019,100)	(894,705)	(124,395)
Total non-operating revenues (expenses)	(919,100)	(261,045)	(1,741,294)	(195,248)
Income before transfers	2,207,198	3,889,417	1,053,954	(2,835,463)
Transfers out	-	-	(450,000)	450,000
Net change in net position	\$ 2,207,198	\$ 3,889,417	\$ 603,954	\$ (2,385,463)

**City of Alabaster, Alabama**  
Schedule of Revenues, Expenses, and Changes in Net Position - Budget and Actual  
Garbage Fund  
For the Year Ended September 30, 2024

	<b>Budgeted - Original</b>	<b>Budgeted - Final</b>	<b>Actual</b>	<b>Variance w/ Final Budget</b>
<b>Operating revenues</b>				
Charges for services	\$ 2,585,750	\$ 2,614,800	\$ 2,707,618	\$ 92,818
Total operating revenues	2,585,750	2,614,800	2,707,618	92,818
<b>Operating expenses</b>				
Administration, operations, and maintenance	2,176,962	1,960,538	2,233,882	(273,344)
Depreciation and amortization	-	335,000	357,847	(22,847)
Total operating expenses	2,176,962	2,295,538	2,591,729	(296,191)
Operating income	408,788	319,262	115,889	(203,373)
<b>Non-operating revenues (expenses)</b>				
Interest income	3,000	32,300	33,803	(1,503)
Gain (loss) on sale of assets	-	70,000	(25,556)	95,556
Total non-operating revenues (expenses)	3,000	102,300	8,247	94,053
Income before transfers	411,788	421,562	124,136	(297,426)
Transfers out	(226,800)	(226,800)	(226,800)	-
Net change in net position	\$ 184,988	\$ 194,762	\$ (102,664)	\$ (297,426)



## STATISTICAL SECTION

## STATISTICAL SECTION

This part of the City of Alabaster's annual comprehensive financial report presents detailed information as a context for understanding what the information presented in the financial statements, not disclosures and required supplementary information says about the government's overall financial health.

<b>Contents</b>	<b>Page</b>
<b>Financial Trends</b> .....	91
These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.	
<b>Revenue Capacity</b> .....	97
These schedules contain information to help the reader assess the government's most significant local revenue source, the sales tax.	
<b>Debt Capacity</b> .....	100
These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.	
<b>Demographic and Economic Information</b> .....	104
These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.	
<b>Operating Information</b> .....	106
These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.	

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive report for the relevant year.

**City of Alabaster, Alabama**  
**Net Position by Component**  
**Last Ten Fiscal Years**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Governmental Activities										
Net investment in capital assets	\$ 7,539,651	\$ 9,997,341	\$ 13,924,182	\$ 7,177,922	\$ 19,272,518	\$ 22,293,169	\$ 34,835,604	\$ 42,995,211	\$ 32,431,993	\$ 60,869,646
Restricted	5,693,147	4,947,988	3,689,564	22,999,466	18,580,134	19,525,974	13,202,305	5,294,231	18,276,237	2,328,261
Unrestricted	(7,311,897)	(6,926,064)	(5,901,256)	(13,426,108)	(15,254,824)	(13,790,121)	(11,699,849)	(11,678,749)	(5,914,769)	(14,625,853)
Total governmental activities net position	\$ 5,920,901	\$ 8,019,265	\$ 11,712,490	\$ 16,751,280	\$ 22,597,828	\$ 28,029,022	\$ 36,338,060	\$ 36,610,693	\$ 44,793,461	\$ 48,572,054
Business-type Activities										
Net investment in capital assets	\$ 13,534,948	\$ 16,707,356	\$ 17,797,509	\$ 20,287,367	\$ 22,948,107	\$ 23,694,199	\$ 24,733,574	\$ 8,456,099	\$ 28,539,479	\$ 27,186,416
Restricted	4,141,397	4,143,283	3,551,046	3,257,604	1,955,070	2,202,348	2,765,007	2,139,572	81,691	74,250
Unrestricted	3,329,812	1,162,358	1,862,945	3,879,985	4,585,480	5,740,165	6,589,465	27,402,302	10,512,507	12,374,301
Total business-type net position	\$ 21,006,157	\$ 22,012,997	\$ 23,211,500	\$ 27,424,956	\$ 29,488,657	\$ 31,636,712	\$ 34,088,046	\$ 37,997,973	\$ 39,133,677	\$ 39,634,967
Primary Government										
Net investment in capital assets	\$ 21,074,599	\$ 26,704,697	\$ 31,721,691	\$ 27,465,289	\$ 42,220,625	\$ 45,987,368	\$ 59,569,178	\$ 51,451,310	\$ 60,971,472	\$ 88,056,062
Restricted	9,834,544	9,091,271	7,240,610	26,257,070	20,535,204	21,728,322	15,967,312	7,433,803	18,357,928	2,402,511
Unrestricted	(3,982,085)	(5,763,706)	(4,038,311)	(9,546,123)	(10,669,344)	(8,049,956)	(5,110,384)	15,723,553	4,597,738	(2,251,552)
Total primary government net position	\$ 26,927,058	\$ 30,032,262	\$ 34,923,990	\$ 44,176,236	\$ 52,086,485	\$ 59,665,734	\$ 70,426,106	\$ 74,608,666	\$ 83,927,138	\$ 88,207,021

Note: Periods prior to 2015 have not been retroactively restated for the impact of GASB 68 *Accounting and Financial Reporting for Pensions* or for the impact of GASB 71 *Pension Transition for Contributions Made Subsequent to the Measurement Date*.

Note: Periods prior to 2018 have not been retroactively restated for the impact of GASB statement number 75 *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

**City of Alabaster, Alabama**  
**Change in Net Position**  
**Last Ten Fiscal Years**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
<b>Expenses</b>										
Governmental Activities										
General government	\$ 3,480,383	\$ 4,158,766	\$ 3,921,824	\$ 4,101,889	\$ 4,065,932	\$ 5,691,147	\$ 6,315,275	\$ 8,500,586	\$ 7,166,245	\$ 7,987,277
Public protection	13,109,407	13,456,908	14,013,057	14,926,315	14,668,791	15,386,841	17,022,343	17,826,376	19,703,393	24,360,551
Public ways and facilities	5,544,769	6,108,188	5,947,852	5,621,378	5,574,883	5,455,580	6,026,204	6,468,316	9,318,059	11,932,469
Alabaster City Schools	4,786,650	5,051,840	5,248,608	5,339,258	5,383,370	5,456,014	6,306,975	1,669,619	7,061,611	6,875,369
Interest and fiscal agent fees	1,247,734	1,349,761	1,751,394	1,828,449	1,466,107	1,472,563	1,667,575	6,850,557	1,891,688	1,806,399
Total governmental activities expenses	28,168,943	30,125,463	30,882,735	31,817,289	31,159,083	33,462,145	37,338,372	41,315,454	45,140,996	52,962,065
Business-type Activities										
Sewer Fund	4,783,187	4,801,538	4,959,354	4,990,171	4,534,884	4,710,204	5,050,404	5,706,086	7,126,410	9,160,571
Garbage Fund	1,612,760	1,664,307	1,675,668	1,649,636	1,550,396	1,645,723	1,942,266	1,881,198	2,181,219	2,617,285
Total business-type activities expenses	6,395,947	6,465,845	6,635,022	6,639,807	6,085,280	6,355,927	6,992,670	7,587,284	9,307,629	11,777,856
Total primary government expenses	\$ 34,564,890	\$ 36,591,308	\$ 37,517,757	\$ 38,457,096	\$ 37,244,363	\$ 39,818,072	\$ 44,331,042	\$ 48,902,738	\$ 54,448,625	\$ 64,739,921
<b>Program Revenues</b>										
Governmental Activities										
Charges for services										
General government	\$ 3,800,853	\$ 4,028,686	\$ 4,464,892	\$ 4,841,293	\$ 4,938,033	\$ 5,347,659	\$ 5,418,239	\$ 5,795,200	\$ 5,749,680	\$ 6,088,971
Public protection	757,604	629,183	596,822	571,001	512,161	566,376	530,729	558,002	513,355	656,601
Public ways and facilities	481,762	446,213	492,797	654,909	480,133	249,191	383,073	322,554	403,243	472,684
Alabaster City Schools	-	-	-	-	-	-	-	-	-	-
Interest and fiscal agent fees	-	-	-	-	-	-	-	-	-	-
Operating grants and contributions	288,631	145,202	128,088	316,567	152,688	1,270,149	2,535,814	6,454,127	587,594	678,744
Capital grants and contributions	258,968	266,448	381,147	650,121	558,026	600,060	784,390	339,287	1,389,469	316,638
Total governmental activities program revenues	5,587,818	5,515,732	6,063,746	7,033,891	6,641,041	8,033,435	9,652,245	13,469,170	8,643,341	8,213,638

**City of Alabaster, Alabama**  
**Change in Net Position**  
**Last Ten Fiscal Years**  
**(Continued)**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
<b>Business-Type Activities</b>										
Charges for services										
Sewer fund	\$ 6,057,895	\$ 6,079,734	\$ 6,188,063	\$ 5,489,966	\$ 6,594,233	\$ 6,708,428	\$ 7,127,323	\$ 9,314,488	\$ 7,521,508	\$ 9,385,617
Garbage fund	2,098,938	2,080,767	2,130,030	1,862,332	2,188,230	2,114,330	2,272,226	2,310,255	2,566,128	2,707,618
Operating grants and contributions	-	-	-	-	-	-	-	-	-	-
Capital grants and contributions	-	-	-	-	-	-	-	-	-	-
Total business-type activities program revenues	8,156,833	8,160,501	8,318,093	7,352,298	8,782,463	8,822,758	9,399,549	11,624,743	10,087,636	12,093,235
Total primary government revenues	\$ 13,744,651	\$ 13,676,233	\$ 14,381,839	\$ 14,386,189	\$ 15,423,504	\$ 16,856,193	\$ 19,051,794	\$ 25,093,913	\$ 18,730,977	\$ 20,306,873
<b>General revenues and other changes in net positions</b>										
<b>Governmental Activities</b>										
Taxes										
Sales and use taxes	\$ 18,936,975	\$ 20,338,071	\$ 21,055,097	\$ 21,615,731	\$ 21,903,031	\$ 23,306,765	\$ 26,697,868	\$ 29,911,639	\$ 33,430,849	\$ 36,993,403
Property taxes	3,411,038	3,589,515	3,810,550	3,816,678	3,938,198	4,157,839	4,442,211	4,721,433	5,306,973	5,900,087
Other taxes	1,507,684	1,549,645	1,568,464	1,724,405	1,764,406	1,892,673	2,045,273	1,845,886	1,951,967	1,796,194
Interest	5,594	26,757	32,634	114,607	233,601	211,799	58,784	77,397	1,061,355	829,362
Gain (loss) on disposal of assets	-	-	-	(74,890)	30,568	19,428	27,473	38,935	96,289	202,802
Other revenue	654,947	514,107	1,336,196	1,460,259	2,264,031	1,892,111	1,750,122	1,927,579	2,549,629	2,128,372
Contribution of capital assets	-	-	-	-	-	-	-	-	-	-
Total governmental activities	24,516,238	26,018,095	27,802,941	28,656,790	30,133,835	31,480,615	35,021,731	38,522,869	44,397,062	47,850,220
<b>Business-Type Activities</b>										
Interest	\$ 163	\$ 934	\$ 17,074	\$ 28,016	\$ 59,242	\$ 52,613	\$ 17,889	\$ 20,690	\$ 567,499	\$ 858,683
Other revenue	(19,564)	1,250	207,631	-	-	-	-	-	-	-
Contribution of capital assets	-	-	-	-	-	-	-	-	-	-
Gain (loss) on disposal of assets	-	-	-	-	1,991	7,900	-	107,865	(47,455)	4,028
Total business-type activities	(19,401)	2,184	224,705	28,016	61,233	60,513	17,889	128,555	520,044	862,711

**City of Alabaster, Alabama**  
**Change in Net Position**  
**Last Ten Fiscal Years**  
**(Continued)**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Transfers										
Governmental activities	\$ 690,000	\$ 690,000	\$ 709,273	\$ (3,888,562)	\$ 1,025,650	\$ 379,289	\$ (26,566)	\$ 256,047	\$ 226,800	\$ 676,800
Business-type activities	(690,000)	(690,000)	(709,273)	3,888,562	(1,025,650)	(379,289)	26,566	(256,047)	(226,800)	(676,800)
Total transfers	-	-	-	-	-	-	-	-	-	-
Total primary government	\$ 24,496,837	\$ 26,020,279	\$ 28,027,646	\$ 28,684,806	\$ 30,195,068	\$ 31,541,128	\$ 35,039,620	\$ 38,651,424	\$ 44,917,106	\$ 48,712,931
<b>Change in net position</b>										
Governmental activities	\$ 2,625,113	\$ 2,098,364	\$ 3,693,225	\$ (15,170)	\$ 6,641,443	\$ 6,431,194	\$ 7,309,038	\$ 10,932,632	\$ 8,126,207	\$ 3,778,593
Business-type activities	1,051,485	1,006,840	1,198,503	4,629,069	1,732,766	2,148,055	2,451,334	3,909,967	1,073,251	501,290
Total primary government	\$ 3,676,598	\$ 3,105,204	\$ 4,891,728	\$ 4,613,899	\$ 8,374,209	\$ 8,579,249	\$ 9,760,372	\$ 14,842,599	\$ 9,199,458	\$ 4,279,883

Note: Periods prior to 2015 have not been retroactively restated for the impact of GASB 68 *Accounting and Financial Reporting for Pensions* or for the impact of GASB 71 *Pension Transition for Contributions Made Subsequent to the Measurement Date*.

Note: Periods prior to 2018 have not been retroactively restated for the impact of GASB statement number 75 *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

**City of Alabaster, Alabama**  
**Fund Balances of Governmental Funds**  
**Last Ten Fiscal Years**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
General Fund										
Nondisposable	\$ 169,835	\$ 234,803	\$ 213,784	\$ 192,369	\$ 129,101	\$ 1,183,596	\$ 134,597	\$ 152,543	\$ 102,727	\$ 142,369
Restricted	140,785	111,407	160,149	173,800	194,513	205,225	219,039	139,164	177,771	199,692
Committed	2,611,229	2,911,229	3,235,988	3,590,988	3,896,016	3,755,919	3,801,446	3,866,583	3,950,195	3,416,483
Assigned	69,540	93,319	114,165	-	-	-	-	-	-	-
Unassigned	2,078,689	2,767,622	2,736,579	4,897,539	5,556,471	6,926,186	8,266,717	8,858,271	13,266,561	9,545,654
Total General Fund	<u>\$ 5,070,078</u>	<u>\$ 6,118,380</u>	<u>\$ 6,460,665</u>	<u>\$ 8,854,696</u>	<u>\$ 9,776,101</u>	<u>\$ 12,070,926</u>	<u>\$ 12,421,799</u>	<u>\$ 13,016,561</u>	<u>\$ 17,497,254</u>	<u>\$ 13,304,198</u>
All other governmental funds										
Nondisposable	\$ 1,500,000	\$ 1,500,000	\$ 1,500,000	\$ -	\$ -	\$ 10,000	\$ -	\$ 140,903	\$ 140,903	\$ -
Restricted	4,052,362	4,836,581	3,529,415	22,825,666	23,497,745	22,256,951	31,932,375	34,826,602	22,836,063	2,798,840
Unassigned	-	-	-	-	-	-	-	-	-	(849,880)
Total all other governmental funds	<u>\$ 5,552,362</u>	<u>\$ 6,336,581</u>	<u>\$ 5,029,415</u>	<u>\$ 22,825,666</u>	<u>\$ 23,497,745</u>	<u>\$ 22,266,951</u>	<u>\$ 31,932,375</u>	<u>\$ 34,967,505</u>	<u>\$ 22,976,966</u>	<u>\$ 1,948,960</u>

Note: Periods prior to 2018 have not been retroactively restated for the impact of GASB statement number 75 *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*

**City of Alabaster, Alabama**  
**Changes in Fund Balances of Governmental Funds**  
**Last Ten Fiscal Years**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
<b>Revenues</b>										
Taxes	\$ 23,855,697	\$ 25,477,231	\$ 26,434,111	\$ 27,156,814	\$ 27,605,635	\$ 29,357,277	\$ 33,185,352	\$ 36,478,958	\$ 40,689,789	\$ 44,689,684
Licenses and permits	3,800,853	4,028,686	4,464,892	4,701,274	4,774,471	5,204,372	5,312,364	5,705,843	5,624,209	5,970,433
Intergovernmental	472,605	367,788	327,068	474,384	335,164	1,511,640	409,371	499,251	526,370	608,624
Charges for services	481,762	446,213	492,797	408,009	379,752	176,471	370,180	307,332	386,659	458,380
Fines and forfeitures	757,604	629,183	596,822	817,901	613,899	639,786	544,402	662,581	655,410	789,443
Donations, gifts, and grants	74,994	43,862	182,167	492,307	340,550	358,569	2,900,871	6,294,163	369,590	386,758
Interest	5,542	26,757	32,639	114,607	233,601	211,799	58,784	77,397	1,061,355	829,362
Other revenues	655,000	514,107	1,344,303	1,600,275	2,426,236	2,034,708	1,865,180	1,927,579	2,549,629	2,128,372
Total revenues	30,104,057	31,533,827	33,874,799	35,765,571	36,709,308	39,494,622	44,646,504	51,953,104	51,863,011	55,861,056
<b>Expenditures</b>										
General government	3,105,738	3,116,548	3,295,794	3,514,628	3,569,720	4,278,859	9,456,880	5,668,860	5,743,986	7,098,625
Public protection	12,452,586	13,372,424	13,573,165	14,014,075	13,999,733	13,969,722	15,276,508	16,503,100	17,909,151	20,224,332
Public ways and facilities	4,681,529	5,090,516	4,902,700	4,720,641	4,723,213	5,408,644	5,053,996	7,749,305	6,314,132	7,819,536
Alabaster City Schools										
Payments to the Alabaster Board of Education	4,634,081	5,051,840	5,248,608	5,339,258	5,383,370	5,456,014	6,306,975	6,850,557	7,061,611	6,875,369
Payments to the schools	-	-	-	-	-	-	-	-	-	-
Other payments	4,472	-	-	-	-	-	-	-	-	-
Debt service										
Debt retirement	2,125,000	2,348,188	4,080,000	3,050,016	3,128,077	3,369,300	3,494,189	3,365,000	3,780,000	3,860,000
Interest and fiscal agent fees	1,341,639	1,880,661	1,681,775	1,074,242	1,495,554	1,594,288	1,589,692	1,718,901	2,097,543	2,100,871
Bond issuance cost	-	-	-	-	-	-	-	-	-	-
Capital outlay	902,371	971,129	2,720,583	3,231,497	3,874,953	4,948,003	10,792,125	18,243,056	21,120,456	29,827,442
Total expenditures	29,247,416	31,831,306	35,502,625	34,944,357	36,174,620	39,024,830	51,970,365	60,098,779	64,026,879	77,806,175
<b>Other financing sources (uses)</b>										
Other financing uses - refunding of debt	-	(5,425,000)	-	(8,100,000)	-	(13,155,000)	-	-	-	-
Proceeds of debt	-	6,865,000	-	19,035,000	-	12,615,000	16,030,000	20,545,000	-	-
Note payable issued	-	-	-	-	-	-	-	-	-	-
Lease obligation issued	-	-	-	1,366,564	-	-	-	-	-	-
Proceeds from sale of capital assets	-	-	-	40,762	33,146	25,000	27,473	57,875	196,529	277,950
Bond premium (discount)	-	-	-	887,591	-	729,950	878,330	1,595,744	-	-
Transfers in	4,950,955	5,114,941	7,286,226	-	7,819,095	8,024,128	13,013,124	16,350,127	14,328,240	12,716,128
Transfers out	(4,260,955)	(4,424,941)	(6,596,226)	(3,888,562)	(6,793,445)	(7,644,839)	(12,608,769)	(16,113,177)	(14,101,440)	(12,039,328)
Total other financing sources (uses)	690,000	2,130,000	690,000	9,341,355	1,058,796	594,239	17,340,158	22,435,569	423,329	954,750
Net changes in fund balances	\$ 1,546,641	\$ 1,832,521	\$ (937,826)	\$ 10,162,569	\$ 1,593,484	\$ 1,064,031	\$ 10,016,297	\$ 14,289,894	\$ (11,740,539)	\$ (20,990,369)
<b>Debt service as a percentage of noncapital expenditures</b>										
	12.23%	13.70%	17.58%	13.01%	14.31%	14.57%	12.35%	12.15%	13.70%	12.42%



**City of Alabaster, Alabama**  
**Sales Tax Revenue Payers by Category**  
**Last Ten Fiscal Years**

	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>
Automotive Sales	\$ 615,139	\$ 704,882	\$ 713,844	\$ 703,694	\$ 698,323	\$ 799,140	\$ 1,072,511	\$ 1,209,276	\$ 1,289,410	\$ 830,620
Food Stores	1,683,281	2,237,168	2,420,058	2,462,345	2,407,761	2,633,160	2,777,990	2,773,212	3,103,771	3,927,350
Home Furnishings & Building Supply	2,014,108	2,188,486	2,239,012	2,432,016	2,590,082	3,290,241	3,109,755	3,713,562	4,147,890	4,408,095
Medical Sales & Pharmacy	516,774	1,556,610	1,306,417	983,213	784,585	717,986	734,310	926,907	1,029,420	770,260
Merchandise Retail	7,687,963	7,612,708	7,647,978	7,751,274	8,038,458	8,068,491	9,291,667	10,995,024	12,306,847	12,123,591
Restaurants	2,889,759	2,959,642	3,008,709	3,091,716	3,209,039	3,039,247	4,919,317	4,266,882	4,771,586	4,967,395
Service Stations & Auto Parts	1,202,440	1,219,439	1,190,982	1,338,268	1,457,980	1,382,143	1,450,831	1,855,757	2,075,264	1,714,675
Other Sales	2,327,510	1,859,137	2,528,097	2,853,205	3,158,246	2,306,225	3,764,310	4,154,153	4,706,661	5,543,542
Simplified Sellers Use Tax	-	-	-	-	-	-	-	-	-	2,707,875
<b>Total</b>	<b>\$ 18,936,974</b>	<b>\$ 20,338,072</b>	<b>\$ 21,055,097</b>	<b>\$ 21,615,731</b>	<b>\$ 22,344,474</b>	<b>\$ 22,236,633</b>	<b>\$ 27,120,691</b>	<b>\$ 29,894,773</b>	<b>\$ 33,430,849</b>	<b>\$ 36,993,403</b>

The City's portion of direct sales tax rate was 5% beginning on May 1, 2023 and was 4% for all periods presented prior to May 1, 2023.

Source: City of Alabaster Revenue Department

**City of Alabaster, Alabama**  
Direct and Overlapping Sales tax Rates  
Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>City Direct Rate (*)</b>	<b>Shelby County</b>	<b>State of Alabama</b>	<b>Total Sales Tax</b>
2015	4.00%	1.00%	4.00%	9.00%
2016	4.00%	1.00%	4.00%	9.00%
2017	4.00%	1.00%	4.00%	9.00%
2018	4.00%	1.00%	4.00%	9.00%
2019	4.00%	1.00%	4.00%	9.00%
2020	4.00%	1.00%	4.00%	9.00%
2021	4.00%	1.00%	4.00%	9.00%
2022	4.00%	1.00%	4.00%	9.00%
2023	5.00%	1.00%	4.00%	10.00%
2024	5.00%	1.00%	4.00%	10.00%

Sources: City Finance Department, Shelby County Revenue Commissioner's Office and Alabama Department of Revenue

(\*) City sales tax rate was raised from 4.00% to 5.00% effective May 1, 2023.

**City of Alabaster, Alabama**  
Principal Sales and Use Taxpayers  
Current Year and Nine Years Ago

<b>Taxpayer</b>	<b>2015 Rank</b>	<b>2024 Rank</b>
Walmart Supercenter	1	1
Lowe's Home Improvement	2	2
Walmart Neighborhood Market		3
Target	4	4
Publix	3	5
Alabama Power		6
T.J. Maxx	10	7
Aldi	8	8
Chick-Fil-A		9
Ross Dress for Less, Inc.		10
Best Buy	5	
Belk	6	
AGC Automotive Alabama, Inc.	7	
JC Penney	9	
Total sales and use taxes - principal payers	39.82%	36.95%

Note: State law prohibits the disclosure of confidential taxpayer data, such as the amount of sales tax remitted for individual businesses.

Source: City of Alabaster Revenue Department

**City of Alabaster, Alabama**  
**Ratios of Outstanding Debt by Type**  
**Last Ten Fiscal Years**

Governmental Activities					Business-Type Activities											
													Percentage of Estimated			
Fiscal Year	General Obligation Warrants	Lease revenue bonds	Lease obligation	Term Loan	General Obligation Warrants	Lease revenue bonds	Lease obligation	Term Loan	Total Primary Government	Total Personal Income (*)	Percentage of Total Personal Income	Actual Value of Taxable Property (**)	Actual Value of Taxable Property	Population (*)	Per Capita	
2015	41,114,202	-	259,798	1,500,000	19,668,886	-	168,236	-	62,711,122	895,583,074	7.00%	356,267,120	17.60%	32,707	1,917	
2016	40,241,159	-	259,144	-	17,915,000	-	244,798	-	58,660,101	930,418,572	6.30%	403,616,580	14.53%	32,948	1,780	
2017	37,394,983	-	160,035	-	16,215,000	-	164,626	-	53,934,644	930,418,572	5.80%	401,483,420	13.43%	33,202	1,624	
2018	46,194,233	-	1,246,566	-	14,578,949	-	83,248	-	62,102,996	964,053,272	6.44%	423,648,440	14.66%	32,567	1,907	
2019	43,480,022	-	763,489	-	12,748,668	-	19,268	-	57,011,447	1,018,608,472	5.60%	456,733,560	12.48%	33,487	1,702	
2020	40,758,782	-	304,189	-	11,064,907	-	-	-	52,127,878	1,051,741,116	4.96%	480,410,480	10.85%	33,284	1,566	
2021	37,419,606	16,859,008	-	-	10,068,665	-	-	-	64,347,279	1,221,024,408	5.27%	485,963,713	13.24%	33,676	1,911	
2022	56,358,078	16,490,671	-	-	26,823,357	-	-	-	99,672,106	1,325,856,966	6.08%	537,646,577	14.99%	33,873	2,379	
2023	54,468,796	16,118,334	-	-	25,085,873	-	-	-	95,673,003	1,376,422,092	6.95%	608,827,080	15.71%	34,107	2,805	
2024	48,835,745	15,737,028	-	-	23,408,699	-	-	-	87,981,472	#	#	#	#	#	#	

(\*) Obtained from the U.S. Census Bureau

(\*\*) Obtained from Shelby County Tax Assessor's Office

(#) Information not available

**City of Alabaster, Alabama**  
Ratios of Net General Bonded Debt Outstanding  
Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>General Obligation Debt</b>	<b>Less Amounts Available for Debt Service</b>	<b>Net General Bonded Debt</b>	<b>Estimated Actual Value of Taxable Property (**)</b>	<b>Percentage of Estimated Actual Value of Taxable Property</b>	<b>Population (*)</b>	<b>Per Capita</b>
2015	41,114,202	1,653,164	39,461,038	356,267,120	11.08%	32,707	1,207
2016	40,241,159	1,318,141	38,923,018	403,616,580	9.64%	32,948	1,181
2017	37,394,983	988,432	36,406,551	401,483,420	9.07%	33,202	1,097
2018	60,773,182	1,607,928	59,165,254	423,648,440	13.97%	32,567	1,817
2019	56,228,710	1,838,056	54,390,654	456,733,560	11.91%	33,487	1,624
2020	51,823,689	1,125,043	50,698,646	480,410,480	10.55%	33,284	1,523
2021	47,488,271	1,485,843	46,002,428	485,963,713	9.47%	33,676	1,366
2022	83,181,435	1,900,752	81,280,683	537,646,577	15.12%	33,873	2,400
2023	79,554,669	1,985,607	77,569,062	608,827,080	12.74%	34,107	2,274
2024	72,244,444	1,832,312	70,412,132	#	#	#	#

(\*) Obtained from the U.S. Census Bureau

(\*\*) Obtained from Shelby County Tax Assessor's Office

(#) Information not available

**City of Alabaster, Alabama**  
Direct and Overlapping Governmental Activities Debt  
For the Year Ended September 30, 2024

	<b>Total Debt Outstanding</b>	<b>Percentage Applicable to City of Alabaster (*)</b>	<b>Amount Applicable to City of Alabaster</b>
Direct Debt			
City of Alabaster	\$ 64,572,773	100.00%	\$ 64,572,773
Total direct debt	<u>64,572,773</u>		<u>64,572,773</u>
Direct Debt			
Alabaster Board of Education	135,519,137	100.00%	135,519,137
Shelby County	37,890,000	15.10%	5,721,390
Shelby County Board of Education	<u>125,957,535</u>	15.10%	<u>19,019,588</u>
	<u>299,366,672</u>		<u>160,260,115</u>
Total direct and overlapping debt	<u>\$ 363,939,445</u>		<u>\$ 224,832,888</u>

Note: No specific revenue base is associated with debt repayment.

(\*) The percentage applicable to the City of Alabaster is calculated by taking the population for the City in the applicable county and dividing it by the estimated population in the same county.

Sources:

Alabaster Board of Education

Shelby County Commission

Shelby County Board of Education

**City of Alabaster, Alabama**  
**Legal Debt Margin Information**  
**Last Ten Fiscal Years**

	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>
Debt limit	\$ 73,735,676	\$ 76,763,308	\$ 77,741,452	\$ 84,386,232	\$ 87,396,776	\$ 96,082,096	\$ 95,435,344	\$ 97,192,743	\$107,529,315	\$131,079,900
Total net debt applicable to limit	44,090,659	40,241,159	37,719,554	47,524,047	44,262,779	41,062,971	54,278,614	54,278,614	54,468,796	48,835,745
Legal debt margin	<u>\$ 29,645,017</u>	<u>\$ 36,522,149</u>	<u>\$ 40,021,898</u>	<u>\$ 36,862,185</u>	<u>\$ 43,133,997</u>	<u>\$ 55,019,125</u>	<u>\$ 41,156,730</u>	<u>\$ 42,914,129</u>	<u>\$ 53,060,519</u>	<u>\$ 82,244,155</u>
Total net debt applicable to the limit as a percentage of debt limit	59.80%	52.42%	48.52%	56.32%	50.65%	42.74%	56.87%	55.85%	50.65%	37.26%

**Legal Debt Margin Calculation**

Assessed value of property	\$ 655,399,500
Debt limit-20 percent of total assessed value	131,079,900
Debt applicable to limit:	
General Obligation Warrants	48,835,745
Leases	-
	<u>48,835,745</u>
	<u>\$ 82,244,155</u>

**City of Alabaster, Alabama**  
Demographic and Economic Statistics  
Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>Population (*)</b>	<b>Total Personal Income (*)</b>	<b>Per Capita Personal Income</b>	<b>School Enrollment (***)</b>	<b>Shelby County Unemployment Rate (**)</b>
2015	32,707	895,583,074	27,382	6,012	4.20%
2016	32,948	930,418,572	28,239	6,055	4.60%
2017	33,202	930,418,572	28,023	6,041	2.40%
2018	32,567	964,053,272	29,602	6,110	2.80%
2019	33,487	1,018,608,472	30,418	6,115	1.80%
2020	33,284	1,051,741,116	31,599	6,076	4.10%
2021	33,676	1,221,024,408	36,258	6,234	1.80%
2022	33,873	1,325,856,966	39,142	6,288	1.80%
2023	34,107	1,376,422,092	40,356	6,198	1.90%
2024	#	#	#	6,198	2.30%

(\*) Obtained from the U.S. Census Bureau. Data prior to 2018 obtained through Community Fact Finder. Beginning with 2018 data, the U.S. Census Bureau transitioned to providing data via data.census.gov. At the time of ACFR publication, only five year averages were available for Alabaster at data.census.gov. Those five-year averages are what is reported.

(\*\*) Obtained from the Bureau of Labor Statistics unemployment rates by county, not seasonally adjusted as of September of each fiscal year.

(\*\*\*) Obtained from the Alabaster City Board of Education and the Shelby County Board of Education.

(#) Data unavailable



**City of Alabaster, Alabama**  
Principal Employers  
Current Year and Ten Years Ago

Taxpayer	2013			2022		
	Employees	Rank	Percentage of Total City Employment (*)	Employees	Rank	Percentage of Total City Employment (*)
Shelby Baptist Medical Center	1,050	1	N/A	1,068		N/A
AGC Automotive Alabama, Inc.	405	2		320		
Mspark	323	3		200		
Lhoist North America	250	4				
Shelby Ridge Health and Rehab Select	230	5		200		
Chandler Health & Rehab	225	6				
Deshazo Crane	187	7				
Docupak	139	8				
Alabama Crown Distributing Co.	120	9				
Sealing Equipment Products, Inc.	100	10				
Alabaster City Schools				189		
MacLean Power Systems				354		
Hibbett Sports				320		
Avanti Polar Lipids				274		
Ahava Healthcare				185		
Walmart				180		
	<u>3,029</u>			<u>3,290</u>		
Total all Employees in the City (*)	N/A			N/A		

Source: Greater Shelby County Chamber of Commerce from 2022 which is the most recently available data at the time of publication.

Note: Information does not include City Government employees.

(\*) The City does not have an occupational tax or other mechanism to accurately know these numbers.

**City of Alabaster, Alabama**  
**Full-Time Equivalent City Government Employees by Function**  
**Last Ten Fiscal Years**

	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>
General Government										
Administration / City Clerk	9	5	6	6	4	4	4	5	5	5
Human Resources	2	2	2	2	3	3	3	3	3	3
Information Technology	1	1	2	3	3	3	3	3	3	3
Finance	5	6	6	6	6	6	6	6	6	6
Engineering & Building Services	-	-	-	-	2	8	8	9	9	9
Library	8	8	8	8	9	8	8	8	9	9
Municipal Court	5	5	6	6	6	6	6	6	6	7
Public Safety										
Police	79	80	84	84	85	85	85	85	85	88
Fire	60	63	64	64	64	62	65	64	64	71
Public Works	14	14	18	11	11	10	10	9	12	15
Garbage	-	-	-	12	12	12	12	14	12	13
Parks & Recreation	28	28	25	25	27	29	29	30	29	29
Sewer	24	24	24	24	24	23	23	26	24	24
Total	235	236	245	251	256	259	262	268	267	282

**City of Alabaster, Alabama**  
**Operating Indicators by Function/Program**  
**Last Ten Fiscal Years**

		2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
General government											
Business licenses issued	1	4,249	4,441	4,401	4,426	4,407	4,464	4,568	4,870	4,980	5,011
Public safety											
Police											
Arrests	2	1,355	1,357	1,417	1,438	1,416	780	895	1,013	945	1,702
Fire											
Emergency responses	3	5,415	5,620	3,646	3,812	3,668	3,832	4,186	4,286	4,451	4,597
Engineering and building services	8										
Building construction permits issued	4	413	396	484	470	923	1,578	1,110	1,199	1,346	1,408
Library											
Materials checked out	5	162,944	149,844	167,772	167,435	166,980	155,921	127,783	144,220	119,816	118,925
Digital downloads	5									46,761	50,948
Municipal court											
Traffic cases	6	2,268	2,090	2,019	1,634	2,891	3,837	3,305	2,542	2,359	3,448
Non-traffic cases	6	725	622	676	591	566	902	505	661	577	755
Sanitation											
Single homes											
Regular garbage service	7	10,716	10,869	10,890	10,903	10,616	11,064	10,903	11,336	10,993	11,149
Sewer											
Average daily flow (gallons per day)	9	3,370,000	3,150,000	3,340,000	4,330,000	4,230,000	4,520,000	4,468,000	3,920,000	3,638,000	3,563,000

1 Source: Alabaster Revenue Department (based on a calendar year)

2 Source: Alabaster Police Department (based on a calendar year)

3 Source: Alabaster Fire Department (based on a calendar year)

4 Source: Building Department (based on a calendar year)

5 Source: Albert L. Scott Library (based on a calendar year)

6 Source: Municipal Court (based on a fiscal year)

7 Source: Alabaster Water Board. Number reflects number of homes served for the month of September for each fiscal year.

8 Source: Engineering and Building Services Department (based on a calendar year)

9 Source: Alabaster Environmental Services Department (based on a calendar year)

**City of Alabaster, Alabama**  
**Capital Asset Statistics by Function/Program**  
**Last Ten Fiscal Years**

Function	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
General Government										
Vehicles	6	6	6	7	6	6	7	8	8	11
Public Safety										
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Vehicles	73	83	77	89	84	85	87	93	106	111
Fire										
Stations	3	3	3	3	3	3	3	3	3	3
Fire Vehicles	22	24	24	25	25	24	26	27	27	30
Refuse Collection										
Garbage Trucks	0	0	0	6	6	6	6	8	8	11
Debris Trucks	6	6	6	6	8	9	9	9	9	10
Other Vehicles	1	1	1	1	1	1	2	2	2	2
Public Works										
Traffic Signals	19	19	19	19	19	19	19	19	19	19
Vehicles	11	12	11	11	10	13	15	15	16	19
Recreation Services										
Parks										
Acres	283.94	283.94	283.94	283.94	283.94	288.94	288.94	288.94	288.94	288.94
Vehicles	14	17	17	19	19	22	23	22	22	21
Sewer										
Vehicles	10	15	17	18	18	19	24	22	25	25
Pump Stations	52	52	52	56	57	57	57	58	58	58